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UNITED STATES DISTRICT COURT

NORTHERN DISTRICT OF CALIFORNIA

Before The Honorable Edward M. Chen, Judge

NATIONAL TPS ALLIANCE, MARIELA
GONZALEZ, FREEDY JOSE ARAPE
RIVAS, M.H., CECILIA DANIELA
GONZALEZ HERRERA, AHA CECILIA
PURICA HERNANDEZ, E.R., and
HENDRINA VIVAS CASTILLO,

Plaintiffs,

VS.) NO. 3:25-CV-01766-EMC

KRISTI NOEM, in her official capacity as Secretary of Homeland Security, UNITED STATES DEPARTMENT OF HOMELAND SECURITY, and UNITED STATES OF AMERICA,

Defendants.

San Francisco, California Monday, March 24, 2025

TRANSCRIPT OF PROCEEDINGS

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ANNA DICHTER, ATTORNEY AT LAW

1 Monday - March 24, 2025 9:02 A.M. 2 PROCEEDINGS 3 ---000---THE COURT: Good morning, everyone. Have a seat. 4 5 THE COURTROOM DEPUTY: Court is calling the case 6 National TPS Alliance, et al. versus Noem, et al., Case Number 7 25-1766. Counsel, please state your appearance for the record, 8 9 beginning with the plaintiffs. MR. ARULANANTHAM: Good morning, Your Honor. Ahilan 10 11 Arulanantham from the UCLA Center for Immigration Law and 12 Policy for the plaintiff. 13 THE COURT: All right. Good morning, Mr. 14 Arulanatham. MS. BANSAL: Good morning, Your Honor. Jessica Bansal 15 16 from the National Day Laborer Organizing Network for the 17 plaintiffs. 18 THE COURT: All right. Good morning. 19 MS. MACLEAN: Good morning, Your Honor. Emi MacLean 20 from the ACLU of Northern California, also for the plaintiffs. 21 THE COURT: All right. Thank you, Ms. MacLean. 22 MS. YOUNG: Good morning. Amanda Young from the ACLU 23 of Northern California for the plaintiffs. THE COURT: All right. Good morning, Ms. Young. 24 25 MS. WILFONG: Good morning, Your Honor. Lauren

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      Wilfong, National Day Laborer Organizing Network, for the
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      plaintiffs.
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                THE COURT: Thank you.
                MR. CREW: Good morning, Your Honor. Erik Crew from
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       the Haitian Bridge Alliance for the plaintiffs.
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                THE COURT: All right. When you speak, it's up to
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       you, but you can remove your masks if you'd like. Thank you.
                MS. VUONG: Good morning, Your Honor. Sarah Vuong on
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      behalf of the Government.
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                THE COURT: All right. Thank you, Ms. Vuong.
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                MS. DICHTER: Good morning. Anna Dichter on behalf of
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      the Government.
                THE COURT: All right. Good morning, Ms. Dichter.
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            All right. So we're on this morning for Plaintiffs' -- a
       couple of motions, but mainly the motion to postpone the
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       effective date of the agency action in question. And so let me
       start by saying first of all, just to reaffirm that this case
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      was assigned to me on a random basis. It was not related. It
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      happened to land in my box, and that's why we're here.
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            So in terms of the procedural posture, just to make it
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       clear, this is an action -- at least today's motion is based on
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      the APA Section 705. It is not based on a -- the plaintiffs
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      are not seeking a temporary restraining order or preliminary
       injunction under Federal Rules of Civil Procedure 65, correct?
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MR. ARULANANTHAM: That's correct, Your Honor.

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1 THE COURT: And that means that the normal process 2 whereby plaintiffs typically seek a temporary restraining 3 order, which is good for typically 14 days under Rule 65 or for good cause, extended to 28 days before -- if that motion is 4 granted, before a preliminary injunction must be held -- does 5 6 not apply here? 7 MR. ARULANANTHAM: That's correct, Your Honor. contend that the Court has the authority to postpone the 8 9 effective date until it resolves the merits. 10 THE COURT: So in effect, it's similar to what a 11 preliminary injunction would be, not a TRO? 12 MR. ARULANANTHAM: Yes, Your Honor. 13 THE COURT: So there wouldn't be a second stage 14 hearing, in other words, if --15 MR. ARULANANTHAM: Yes, Your Honor. 16 THE COURT: -- one were to be granted? Okay. 17 Does the Government have any disagreement with that 18 procedural framework? 19 MS. VUONG: No, Your Honor. 20 THE COURT: Okay. And just looking for -- I know one 2.1 of the things we want to address at some point is where do we 22 go from here, and the question about discovery -- is it the 23 plaintiffs' intent to reach an ultimate resolution to this case by way of a bench trial? Rule 52 findings? Rule 56 motion for 24 25 summary judgment? Do you know at this point what your

longer-range plan is?

MR. ARULANANTHAM: We anticipate moving for a summary judgment. We believe we can prevail on the claims without disputed facts once we get there, but we don't know for sure. We also believe that we will need some amount of discovery to prevail on some of the claims. We're not seeking that today, to be clear.

We are going to ask -- Ms. MacLean, actually, I think, is prepared to argue the discovery issues, but the plan was to ask for the administrative record, the complete administrative record as Your Honor understood it in Ramos, but we don't expect to litigate any disputed discovery issues today because we haven't actually propounded discovery.

THE COURT: All right. Well, we'll cross that bridge, I guess, when we get there. I just want to try to figure out what is the plan beyond today's hearing and this motion, because I'm hearing a little bit of difference in terms of whether there would be some kind of expedited process.

The Government kind of hints that perhaps it can't be too expedited. Plaintiffs think it can be, and I guess that's something we'll have to address that may inform -- it's relevant insofar as if there's a postponement action, it will be useful to know is this for a period of, you know, 30 days?

60 days? 100 days? 180 days? What are we talking about here?

MR. ARULANANTHAM: Your Honor, as with Ramos, I think

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our -- the postponement would not itself preclude the Government from making new decisions because it is merely a temporary set-aside under the APA. So in that sense, I think the concern that the Court's enforcement authority may be operating for a long period of time, I don't think is necessarily -- no reason to be too concerned about the timing.

That being said, you know, I think how fast it goes and how fast we move for summary judgment is, at least in substantial part, in the Government's hands. If we can complete the discovery or the production of the administrative record quickly, then we'll certainly be prepared to move quickly, Your Honor.

THE COURT: All right. Any comments from the Government?

MS. VUONG: I'm not exactly sure what counsel means about the Government continuing to make decisions, but my colleague will be arguing the motion for discovery. We too think summary judgment is where this case should be headed on the record.

THE COURT: All right. There will be time enough to discuss that.

So let me ask. I want to make sure that I have the complete record at this point. I've received obviously briefs on both sides, very extensive filing of declarations, both individual declarations, organizational declarations, and

expert declarations on the plaintiffs' side.

What I have from defense is the brief and then, of course, the determinations that were made by Secretary Noem that are in the Federal Register, and I'm assuming you're asking me to take notice of those?

MS. VUONG: Yes, Your Honor.

THE COURT: And but there are no sort of counter-declarations, at least as we sit here today; is that correct?

MS. VUONG: That's correct, Your Honor.

THE COURT: And the Government is not seeking to introduce any evidence at today's hearing?

MS. VUONG: Not today, Your Honor.

THE COURT: Well, then let me ask -- there are a lot of issues from dispute, and we're going to talk about everything from jurisdiction and everything else, and statutory interpretation. But just to get a couple of things out of the way, I'm trying to figure out sort of what's not in dispute so we don't have to spend a lot of time on that.

One is the claim of irreparable harm, if postponement is not granted, to the plaintiff and injury to the public interest. That's what many of the declarations are about. And so there are a number of declarations about specific harms that would befall folks who are now -- have the protection as beneficiaries under the TPS as it was extended.

Does the Government take issue with the bona fides or the 1 2 veracity of any of those declarations? 3 MS. VUONG: No, Your Honor, we do not. THE COURT: Okay. And so for instance, there's -- one 4 of the declarations is from Plaintiff M.H. and her 7-year-old 5 6 daughter, who talks about the need to care for -- she's caring 7 for children and volunteering in a health clinic, but she needs a driver's license to drive her severely asthmatic son to the 8 9 hospital, and there's a number of consequences that would 10 befall. That representation is not being contested, at least 11 at this point, something like that? 12 MS. VUONG: That's correct, Your Honor. Not for the 13 individual plaintiffs. THE COURT: Okay. 14 MS. VUONG: I think that's what you're talking about. 15 16 But there are expert declarations as well. 17 THE COURT: All right. So let's confine ourselves 18 first to the individual ones. Those are not challenged, at 19 least at this juncture. Maybe at trial, there could be something else, but at least for today's purposes. 20 2.1 MS. VUONG: Correct, not for the purpose of today's 22 motion. 23 THE COURT: Okay. So let's talk -- and then you 24 mentioned about the expert declarations, and there are several. 25 And the data that was presented by the expert declarations

address, for instance, the high educational attainments of Venezuelan immigrants, including those who are here on TPS status, that appears to actually perhaps exceed that of the native population. Very high rate of -- for instance, bachelor degrees held by those over 25 is actually higher than that of the population. Is that contested, that kind of fact or that fact in particular?

MS. VUONG: We don't contest the facts. We just don't think they are relevant to this motion and shouldn't be considered.

THE COURT: All right. So you don't contest -- you may contest the relevance but not the fact of, for instance, high employment rates, which also show high employment rates and participation in the workforce that exceed that of the general population?

MS. VUONG: We don't have any counter-facts, so we...

THE COURT: Okay. And perhaps relevant to one of the issues I do want to talk about is at least some indication that the crime rates among immigrants, including those from Venezuela, are actually on the whole lower than the general population, the incarceration rates, for instance. Do you have any reason to doubt that?

MS. VUONG: Not today, Your Honor. However, again, I don't think those are relevant to the motion itself because we don't believe the Court has jurisdiction to delve into the

decisions.

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THE COURT: Okay. They may be relevant -- maybe not the jurisdiction. They may be relevant, if we got past jurisdiction, into balance of hardships and irreparable harm under the usual test that applies?

MS. VUONG: Correct. In the -- I think it can be analyzed for the balance of hardships.

evidence, sort of general economic evidence about the potential loss to the U.S. economy. One Professor Card estimates a 3.5 billion dollar annual loss in economic activity and an annual loss of over 400 million dollars of Social Security taxes that are paid by TPS recipients from Venezuela. At least at this point, you don't have a counteraffidavit?

MS. VUONG: Correct. I have no counterevidence to these affidavits at this point.

THE COURT: So and then there is -- I guess we'll get to this at some point. There's a finding, I think, by Secretary Noem of conditions improving in Venezuela as a country that sort of justify -- at least on the termination side. I don't think that informed the vacatur.

Is there anything in the record other than what's in the Federal Register that I should be aware of, any reports, any big reports from State Department or any agency of the federal government that is more specific that explains what has

improved in Venezuela?

MS. VUONG: Not today, Your Honor. Just the Federal Register notices, and I think Secretary Mayorkas recognized that fact as well in his extension.

THE COURT: Okay.

MS. VUONG: But it would be a part of the administrative record.

THE COURT: Which...

MS. VUONG: Which we don't have today.

advance, I mean, to kind of skip ahead a little bit, it does seem to me that in terms of discovery, what is now I think more clear than in the Ramos case is that I think the preference is to try to assemble and agree upon an administrative record as the first step, and then determine whether or not the step of going outside the record and supplementation is appropriate, because it may be that the record has much of what the plaintiffs might want or need.

I don't know at this point. I think we're all sort of curious what's in the administrative records since this happened so quickly. I think the first action, the vacatur, took place within days of Secretary Noem assuming office after her confirmation, and so I don't know what the record looks like, but I think that's something that you all should work out as a first step.

So I will indicate that -- that with respect to discovery,

I do think it's now more evident and clear from the case law

that the first step is to try to identify the administrative

record as a basis.

And just a last point, you know, a fair amount is made about the Tren de Aragua, the TDA, which is the name given to alleged gang members from Venezuela. Do we know if there's anything, again, in the record that I should be aware of that shows, that counters — for instance, there is a declaration from Mr. Dudley, I think, that the plaintiffs have submitted, who looks at the crime reports and concludes that the TDA is not currently a major threat in the U.S. and they have no substantial presence.

Is there anything in the record that I should be aware of at this point, beyond what I saw in the Federal Register, that substantiates the extent of TDA's criminality and presence in the United States?

MS. VUONG: Again, just the notice, and then the footnotes that cite to some of the documents that Secretary Noem relied upon.

THE COURT: And in those documents, is there hard data? Is there actual data about, for instance, how many members there are estimated? What is their current criminal status? Now, obviously there's been a recent deportation, which has been the subject of another matter in another court,

but is there any data at all in the record?

MS. VUONG: I'm not aware of that right now. I can't -- I don't have an answer, a specific answer to that.

THE COURT: Okay. All right. Well, so it appears, at least for purposes of the motion under 705, which, although it is not a motion for injunction under Rule 65, I think everybody agrees that the same factors, the Winters test and everything else, sort of applies here. And I am to look whether there's irreparable -- evidence of irreparable injury, balance of hardships, which may inform the degree of the merits showing.

And why don't we just address that for a moment. It does seem to me that given the affidavits that are, at least at this point, uncontested and taking into account their two amicus briefs filed -- amicus briefs filed by a number of states as well as another one filed by cities -- that sort of address the impact on their economy, the impact on public health and public safety, the adverse impact the loss of TPS status and the loss of folks' ability to work and drive etcetera, etcetera, would have.

It seems to me that the requisite showing of the likelihood of irreparable injury in the absence of relief is pretty clear, at least based on this record. It may be that at trial, we may see something else, but so far, that element seems to be not in dispute. But maybe I'm wrong. You can correct me.

MS. VUONG: Yes, Your Honor. We don't concede irreparable harm here. We note, as we said in the briefs, that temporary protected status is temporary, and the harms herein are inherent to the status itself. So as a legal matter, while these are difficult choices -- which we recognize they are difficult choices, but as a legal matter, this was always the outcome of temporary status, temporary protected status, ending.

THE COURT: Right. I understand that legal argument.

I think that argument was addressed in the earlier Ramos case,
and I think, as I held, that although obviously things like,
for instance, family separation in a mixed family situation,
having to return back to a country with adverse conditions,
etcetera, etcetera perhaps is inherent in the temporary status.

But time matters, and the time, for instance, with family seems to me to make a difference if you've got, you know, 30 days as opposed to three, four, five, six months, seven months, eight months. Time matters. I mean, it's -- I take it that's the plaintiffs' position as well?

MR. ARULANANTHAM: It is, Your Honor. And our position is that -- the legal position is that they're entitled to the extension from January 17th, which runs through October 2026.

And as also you may recall from Ramos, our position is that the relevant determination is whether country conditions

are such that it is now safe for the return of its nationals. So that's a determination that would have to be made at some point -- I don't know exactly when, but a couple of months, 60 days-ish -- before October 2026. And our view is that the plaintiffs are entitled to rely on that.

And then the last thing I would say on the subject is that the bridge in time may allow a number of people in this community to obtain forms of permanent relief. Freddy Rivas, for example, who is one of the plaintiffs, has an H-1B sponsorship opportunity, but he can't get it if he falls out of status.

A number of these individuals have applied for asylum. There's a huge asylum backlog. Some of them may have their cases get through in that period of time, and there's a number of other ways that things could shift. So it absolutely matters, even if we're just talking about a few months, and all we're talking about is through October 2026. That absolutely matters for a 3-year-old or 7-year-old.

But also, it's beyond that. For many of these people, it means that they have an opportunity to avoid going back to a country in massive distress for a much longer period of time.

THE COURT: All right. So you're saying there are potentially two consequences. One is the time element that is time with family, time to be able to work, time -- whether it's, you know, separation that's early by months or days, time

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matters. And you're saying that for some folks, it's more than just a temporary, additional time with family and in the community. It may affect their actual more long-term status because they have various applications that are pending that would be jeopardized if the TPS protection were to disappear quickly? MR. ARULANANTHAM: Exactly, Your Honor. THE COURT: And then I do have to look at the balance of hardships, as I mentioned, and that's why I'm sort of asking some questions. I can hear and see what it is on the side of the -- and how many Venezuelan TPS beneficiaries are we talking about being affected at this point? MR. ARULANANTHAM: 350,000 in the April --THE COURTROOM DEPUTY: Excuse me, Counsel. Can you speak into the record. We're having a problem --THE COURT: Microphone, yeah. THE COURTROOM DEPUTY: Excuse me. Microphone. MR. ARULANANTHAM: There's 350,000 in the April cohorts. And by the way, that's what the -- Professor Card's analysis is just about those, the 3.5 billion and 400 and something million of Social Security is just about those. There's another something like 240,000 who would lose their right to live and work here in September. So the total number -- I believe the estimate was 607,000

overall, which was actually larger than the entire Ramos

population, this population of people. It's a huge, huge, population of people.

THE COURT: All right. So the hardship to the Government if postponement were granted -- obviously you've made the argument that the inability to carry out orders is sort of inherent in any sort of stay or postponement.

What else -- is there anything else -- there's some reference made to public costs of -- I don't know if these are costs that are incurred by local and state governments in terms of support services to this population. I don't know if I saw any quantification of that, but maybe you can articulate what are the harms to the Government if the postponement were granted?

MS. VUONG: Sure. If I could go back to the numbers and to your point of time.

THE COURT: Yeah.

MS. VUONG: The September deadline, one, has not been terminated as of yet. I can't speak to what is happening with that. I don't want to intimate that I have any knowledge as to what's happening with that. But I do think that's exactly what Plaintiffs are asking for is more time, right, to prepare to return. So I don't think that the harm of the 240 should be considered in this postponement.

THE COURT: The 240 -- these are the folks that would be affected...

1 MS. VUONG: With the end date of September 10th, I 2 believe. 3 THE COURT: What's your response to that? MS. VUONG: Is that right? 4 5 MR. ARULANANTHAM: What's at stake for them is do they 6 lose the right to live and work here on September 10th, 2025, 7 or instead, in October of 2026? And even then, only if there is a termination that comes at the end of that period, which is 8 9 what we believe they're, you know, entitled to, that period 10 just from now until September, Your Honor, is about the same 11 time that was the time period from when we started Ramos until 12 the Sudan termination. 13 So that's still a very short period. It just feels longer 14 because there's 350,000 people whose, you know, deadline is coming up in two weeks -- or less than that now. So it seems 15 16 clear to me that that set of people can also have their harms 17 considered. I mean, they have to make plans now about 18 whether -- you know, without knowing whether their extension 19 will go on beyond September, was what they thought before, was 20 that they were entitled to TPS for more than another year 21 beyond that, 13 months beyond that. 22 THE COURT: So it's sort of the difference between six 23 more months versus about 18 months? 24 MR. ARULANANTHAM: Exactly, Your Honor.

THE COURT: Okay. So it's slightly less of a

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1 difference but still a significant difference, about a 12-month 2 difference? 3 MR. ARULANANTHAM: Yes, Your Honor. THE COURT: 12, 13-month difference. 4 All right. So go ahead and tell me about the harms to the 5 6 Government. 7 MS. VUONG: I think as your Honor noted, right, the harms to the Government are that the Secretary has looked at 8 9 the issue, has made a determination related to the national 10 interest, and the Secretary has an interest in having her 11 orders carried out. 12 THE COURT: Okay. So other than the interest in having her orders carried out -- and of course that begs the 13 14 question of whether her orders are lawful, because if they're not lawful, there's much less of an interest in carrying out an 15 16 unlawful order. But if they're lawful, then there's a strong 17 interest in the Government being able to carry out its lawful 18 orders. 19 MS. VUONG: Correct, Your Honor. 20 THE COURT: So it sort of begs the question a little. 2.1 Is there anything else in terms of the economics, safety, 22 etcetera, etcetera, that the Government is asserting as a 23 counterbalance in terms of the balance of hardships? 24 MS. VUONG: Just the language in the termination 25 notice itself, Your Honor.

1 THE COURT: And the thing that I remember seeing 2 there, there's a fair amount of emphasis on the TDA as a public 3 safety --MS. VUONG: There's a focus on the TD -- I'm sorry. I 4 5 didn't mean to interrupt you. 6 THE COURT: Go ahead. 7 MS. VUONG: There's a focus on the TDA. There's a focus on the communities. There was a statistic on the effect 8 9 of individuals in various cities. I think New York was used as 10 the example of the effect, if you look on in the February 5th 11 FRN, page 9043, the notice states, "For example, over 180,000 12 illegal aliens have settled in New York city, approximating that this will cost the city 10.6 billion through the summer of 13 2025." 14 So all of that information in the Federal Register notice 15 16 goes to the balance in favor of the Government. 17 THE COURT: All right. What's the plaintiffs' 18 response to something like that? 19 MR. ARULANANTHAM: Well, Your Honor, that's about what 20 happens when a set of people first come before they have 21 employment authorization. So I think the question -- this is a 22 mistake that runs throughout the termination decision. You 23 know, the TPS doesn't let anybody stay -- you know, get here, 24 enter the country. It just means that if you're here and you 25 qualify, you can get work authorization and be allowed to

remain.

And so the point that's made -- I believe it's in the Veuger -- yeah, i think it's in the Veuger declaration. It's certainly in the amicus briefs -- is that what we're talking about now is where they strip all these people of their employment authorization. So obviously if you take away people's right to work, that worsens the burden on, you know, just sort of every aspect of the public sector.

THE COURT: So it's critical to take this photo at the right -- take this snapshot at the right point in time, and the point in time is now, when we're talking about removing authority and protection for folks who are already working for the most part?

MR. ARULANANTHAM: Exactly, Your Honor.

THE COURT: And I thought I saw a statistic that said that the income of Venezuelan TPS recipients is something like 95 percent, 96 percent earned income?

MR. ARULANANTHAM: That's correct, your Honor. The amount of public assistance now on average per person is less than \$200 per year or something like that. There's different numbers about labor force participation, but they're all extraordinarily high -- 70 percent, 80 percent, depending upon which economist that you talk to.

So and obviously that's in a world where they have employment authorization. You take that away, all of that will

become worse. So the fact that they say that, you know, in 2023, there were burdens placed on cities like New York and other cities, when this population came in and didn't yet have employment authorization is just irrelevant to the question of now, if you take it away, will that make things better or worse?

THE COURT: Okay. What's the Government's response to that, that if you take it from the snapshot in time of where that population that may be affected by this action is, it is largely an employed population and with little dependence on public assistance?

MS. VUONG: The idea behind ending the temporary protected status is that the individuals return to -- that they can return to their country, and so it shouldn't be that these individuals then -- individuals who are working with lawful status and lawful employment authorization documents now seek public assistance from the states where they're living. So I don't think that is a correct comparator.

THE COURT: Well, what we're trying to measure is what harm would befall the Government if the injunction -- or not injunction, but the postponement were to stay in place if there's ongoing taxing of the welfare system, for instance, and that's something to consider in terms of the fisc, the public fisc.

But what I'm -- at least what I'm seeing from the evidence

that's in this record so far is that there's not much of a burden on the public fisc at this juncture. Maybe it was some years ago when folks first got here, but it appears that the employment rate in market -- in labor force participation is very high for Venezuelans.

MS. VUONG: And as I've stated, I don't have any counter-statistics on those numbers.

THE COURT: Okay. Well, let's -- thank you. Let's talk about some of the key issues here. Because it may be that all of this goes nowhere depending on if I have jurisdiction, which is the first question. And there are two jurisdictional issues. The first is the limit on injunctive relief under 1252(f)(1).

And so the question in that context is does it apply here, or does it not? And there's a couple of issues.

MR. ARULANANTHAM: Your Honor, may I speak from the lectern?

THE COURT: Yeah. Why don't you come on up to the lectern, and let's talk about 1252, which is -- the subsection (f) is entitled "limit on injunctive relief." So it expressly uses the term "injunctive relief," and it refers to the lack of jurisdiction, other than the Supreme Court, to enjoin or strain the operation of the provisions of part IV of this subchapter.

And part IV of the subchapter, the statute in question, does not fall under part IV right now. It's codified under

part V, as I understand it; is that correct?

MR. ARULANANTHAM: Your Honor, we have litigated this under the postponement motion without delving deeply into the question whether the TPS statute is under 1252(f). So I guess I'm -- we're not pressing the argument that it's not within it because we think that we can get a postponement and preservation of the rights under the APA, irrespective of whether the TPS statute is part of part IV of chapter 2 of Ira Ira or not.

Strangely, it seems that there's actually disagreement on exactly what the scope is of those words. There's Ninth Circuit law which said everybody thought that the TVPRA was within it, and then the Ninth Circuit said it was not.

And so, you know, we looked at this and wondered whether or not we should litigate that question in this motion and thought the simplest, narrowest way, particularly given that we've got a deadline in April, was to argue that postponement is not a vacatur and doesn't fall within 1252(f). That's what the Fifth Circuit held. It's what every court to consider the question has held.

And so we thought that was a way to get the relief that we sought without delving into this strangely ambiguous question of what is within the scope of that code provision or not.

THE COURT: All right. So you're reserving that point?

1 MR. ARULANANTHAM: Yes, Your Honor. 2 THE COURT: And at least arguing whether the terms of 3 (f) (1) really apply to this situation? MR. ARULANANTHAM: That's right, Your Honor. 4 THE COURT: So what is the difference between an 5 6 injunction and a vacatur or a postponement? 7 MR. ARULANANTHAM: I think the core difference is that the postponement -- and also a set-aside or a vacatur under the 8 9 APA -- operates directly on the agency action, and it does not, 10 by its terms, enjoin persons or federal officials in this case. 11 And so, Your Honor, if you were to rule in our favor and 12 postpone the effective date of the vacatur and the termination, 13 you would be robbing them of legal force, at least, you know, 14 on a temporary basis. It would be like wiping them from the books for the time period. That order does not itself direct 15 16 any federal official to do or not do anything. 17 I acknowledge that that can feel somewhat formal in a way 18 because the bottom line is that everyone -- you know, if you 19 rule in our favor, everybody would have employment 20 authorization and would still have the right to remain in the 2.1 United States. But the doctrine on the subject has been 22 extremely focused on the form and not just on the substance. 23 If you look at the Supreme Court's decision in Nken for 24 example, where they said stays of removal are not within

1252(f)(2) or, you know, a lot of the law. Look at the Fifth

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Circuit's decision in Texas on this exact question that we're talking about today. They're very focused on the fact that the order runs against the rule and not against the officials, and that seems to really matter when it comes to how the doctrine thinks about remedies in this context.

THE COURT: Why should that make a difference, whether you're restraining the agency in name or a person that directs the agency?

MR. ARULANANTHAM: I think the immediate answer to that question is that if there is a violation of the Court's order to postpone, there's no person who is immediately subject to contempt. That's the kind of sort of operational difference in the immediate term. It's similar to declaratory relief.

If you violate a declaratory relief order -- if a defendant violates a declaratory relief order, it doesn't immediately subject them to contempt. Of course, then you could have a motion to enforce, and if that motion to enforce happened and then the Court issued an order, then obviously contempt sanctions could run for a violation of the Court's order --

THE COURT: So how does a person get involved, you say, in the motion to enforce? At that point, then you name a particular individual that's charged with enforcement?

MR. ARULANANTHAM: That's right, Your Honor, and that would be an individual that hypothetically would be violating

1 the Court's order because they're treating the agency action as 2 still in effect, when this court had ruled that it was no 3 longer in effect. THE COURT: So that extra layer of having to bring a 4 5 motion to enforce and then name an individual before contempt 6 can be held makes it sort of one step removed and less 7 intrusive? Is that the idea? MR. ARULANANTHAM: Yes, Your Honor. Exactly. 8 9 Monsanto, the supreme court case in Monsanto, says that vacatur 10 is a lesser form or less -- yeah, something like that, less 11 intrusive, less coercive in some way. And if you look at 12 Nken -- again, the N-K-E-N -- v. Holder, which is the case 13 about a very analogous question, it's about whether a stay of 14 removal, like a removal order to deport someone, is injunctive 15 or not. That's the reasoning that the Court uses there. 16 And this is -- what I'm now explaining is also the 17 reasoning of the Fifth Circuit in the Texas v. U.S. case and 18 several different district courts that we cite -- the Kidd case 19 in the Central District of California. There's a case in Florida. A number of district courts have said this. 20 2.1 THE COURT: Is there contrary authority? 22 MR. ARULANANTHAM: On 1252(f) specifically? 23 THE COURT: Yeah.

MR. ARULANANTHAM: We are not aware of any contrary authority, and they haven't cited any.

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And additionally, Your Honor, I would say this idea that APA relief in general operates directly on the rule, that's also the reason why that relief applies as a default rule applies what they say universally, that, you know, if Chevron brings a lawsuit against the Clean Power Program and they win, that the Clean Power Plan is, you know, ultra vires of the statute, Texaco doesn't need to also bring a suit in order to, you know, stop it as applying to them. It just operates against the rule.

That same reasoning, which is the reasoning we're talking about now for 1252(f) -- that applies to the APA writ large.

And that idea that an APA vacatur normally operates against the rule is the holding of the Ninth Circuit in East Bay Sanctuary.

That case was citing the Regents case from the Ninth Circuit, and there are a mountain of APA cases in every circuit that say this. It's the D.C. Circuit's practice going back at least to the 1980s, and that's why the default rule in APA cases is that the rule applies, you know, against, the rule itself.

And they haven't explained why you could somehow carve out 1252(f) and say that that -- you know, that rule doesn't apply here but still preserve it in all of the APA. And if you look at their briefing on the subject, they're saying essentially -- you know, they're pointing to some case from the 1970s. They cite some case in the 1930s -- about the APA's legislative history. They're trying to basically undo decades and decades

of APA doctrine on the subject.

So, you know, they're entitled to make that argument, you know, maybe in the Supreme Court. I actually think -- you know, the Chief Justice thinks this is wrong. The D.C. Circuit justices think this is wrong, but whether or not they ultimately get there for today, for purposes of this court, what they're asking for is a revolution in the APA jurisprudence, and that's not appropriate here.

The normal rule applies. This is a postponement -- it's just a temporary form of what would be a set-aside, which is APA relief under Section 706, and that relief is not an injunction. It's not an injunction. It operates directly against the rule. It doesn't apply to persons, and that has been the practice of the federal courts on the subject going back for decades.

THE COURT: What would be an example of where the prohibition or the bar of 1252(f)(1) would apply in the APA context, it would have an effect of restraining a court injunction?

MR. ARULANANTHAM: Well, prior to the Aleman Gonzalez decision, which -- and that decision is 2022, I think. It's before -- it's after Ramos anyway, right? Before that, courts issued injunctions, and they weren't, in my view, particularly cognizant of this distinction that we're spending all this time talking about now.

So for example, when we were here in the preliminary injunction in Ramos, we sought an injunction, and we didn't sort of think much of it. Are we seeking a vacatur, a set-aside, or are we seeking an injunction? We weren't cognizant of that distinction.

I think now, after Aleman Gonzalez, if we sought an injunction, then Your Honor would have to address this question that you started with, which, you know, is is the TPS statute within the confines of 1252(f) or not? Because an injunction -- you know, let's assume that it were -- okay -- if it were, or let's say this case was Aleman v. Gonzalez and we were seeking relief under the detention statutes, well, then the order would violate a 1252(f).

So you couldn't -- if you issued an injunction and you actually wrote it that way -- "This is an injunction. Every officer of the DHS is enjoined from" -- you know, whatever it may be, from deporting anybody who has TPS, from taking away their employment authorization, you know, assuming --

THE COURT: But I wouldn't have to. I mean, your view is that relief could be sought under the APA 705 and 706. So what I'm asking is is there a place where 1252(f)(4) would actually -- not because some judge issued it and used the word "injunction," but because actually that -- you couldn't get relief under 705, 706.

MR. ARULANANTHAM: I see.

THE COURT: Or are you saying that it's always proper to seek relief under 705, 706, and therefore you're free --

MR. ARULANANTHAM: I understand.

THE COURT: -- of 1252?

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MR. ARULANANTHAM: And now I understand your question, Your Honor.

Yes, there are many times in the immigration context where one might bring litigation not to challenge agency action, but instead to challenge other things. You might challenge the statute itself and not the way it's manifested in agency regulation, and then you couldn't bring a claim under the APA if we argued that a statute was unconstitutional.

We might have other arguments, like maybe it doesn't apply to constitutional claims or something like that, but that would be outside the scope of the APA. Lots of immigration cases that I've litigated, that lots of people have litigated, were not APA claims. They were claims under whatever statute or claims under the constitution, and for all of those, APA relief is not available, and then, you know, 1252(f) may bar it.

So in Aleman Gonzalez, for example, the claim was that the Constitution requires that the set of people subject to prolonged detention are entitled to bond hearings and that the statute authorizes it, not that the APA was violated in any way but that the statute actually requires that the set of people subject to prolonged detention received bond hearings.

And we brought that claim -- I was among the counsel in Aleman Gonzalez. We brought that claim under the immigration laws and under the due process clause. And the courts said, "You cannot get an injunction" -- they did not address the constitutional question. They said, "You cannot get an injunction under the immigration statute for this claim."

So our claim today is not, you know, brought under the immigration laws as such. It's bought under the APA. The constitutional claim is different. And so that's the reason why 705 relief is available to us.

THE COURT: So when 1252(f)(1) refers to not being able to enjoin the operation and provisions of part IV of the subchapter, there are examples you can give me of part IV matters that might otherwise be subject to an injunction? I guess there's a lot of stuff here. It's inspections, apprehension, examination, exclusions, and removal.

Are there examples of operations of any of these subsections, which is 1221 through 1232, that would otherwise be enjoinable but not enjoinable because of the bar of 1252(f)(1)?

MR. ARULANANTHAM: Yes, Your Honor. So Aleman

Gonzalez itself is a claim about how to interpret section

1231(a)(6). And we said that provision must be read to require

bond hearings for people subject to detention. The Government

said no. They could be locked up even for years without a

chance to ask an immigration judge for a release on bond.

And the Court said, "You cannot get an injunction requiring them to perform bond hearings under the statute."

THE COURT: Okay.

MR. ARULANANTHAM: And the same could be true for, you know, other provisions involving detention, certainly 1226(c), 1225(b).

It could also be true -- if you look at the Ninth Circuit's decision in Al Otro Lado, you know, I can't remember if we cited that case in this context or not, but -- I think we did, actually. But if we did not, we can submit it to this court.

I mean, that's a decision where the Court is looking at an injunction concerning certain aspects of the asylum rules, and they say -- parts of that court's order are outside of 1252(f), and so they can be -- they can survive Aleman Gonzalez, but other parts, which I think particularly concerns the ability for people to come back and apply for asylum again -- they say that part is not exempt from 1252(f), and you cannot get an injunction for that part.

And there, they were not challenging -- I mean, they had a separate challenge to the agency interpretation of the asylum statute, but the relief that they sought as a remedy was "You have to let these people come back and give them another chance to apply under proper -- under a proper understanding of the

asylum rules."

And the Court said that form of relief is barred by 1252(f), and there's no -- I don't think that there's a way that you could say the APA -- there's no APA error there. It's just -- you know, it's one form of relief that the plaintiffs asked for, and it was not available because the only way to get it was via injunction.

THE COURT: So in other words, 1252(f)(1) has operative effect, but outside the area of an APA challenge under 705 and 706?

MR. ARULANANTHAM: Yes, Your Honor, it does.

THE COURT: Okay.

MR. ARULANANTHAM: The last thing I would say on this subject, Your Honor, the Supreme Court considered -- they granted cert, actually, on the question of whether APA relief is outside of 1252(f). It's come up twice in Supreme Court cases, in Texas v. U.S. -- or in the Supreme Court, it might be U.S. v. Texas, which is a case about the enforcement priorities; and just before that, in Biden v. Texas, which is a case about the Remain in Mexico program.

And in both of those, the Government was making a version of the argument that you're suggesting now, which is you're blowing a hole through this statute if you can sort of get around it by -- because it doesn't apply to the APA.

And in the dissent -- I believe it was Justice Gorsuch's

dissent in the U.S. v. Texas case -- he makes a similar kind of point. But the Supreme Court reserved the question both times. They did not decide the issue, and they acknowledged it was difficult. And one of the points that other justices of the Supreme Court like the chief justice was making was, "Well, if we accept this idea, then we have to just get rid of what the D.C. Circuit has done in APA cases going back forever."

And since that time, the Supreme Court has allowed to stand on its shadow docket vacaturs that were definitely, you know, running -- that clearly were -- the Government was arguing were prohibited by 1252(f), just like they're saying here. They did it in the MPP case, Biden v. Texas. There was a stay there. They did it again in U.S. v. Texas.

And so I don't think -- even if it does mean what's left of 1252(f)(1) is very, very little -- which I don't think is true. I mean, ask the detention -- immigration detainees. They don't think it's very little. But even if what's left is very little, on the other side is you really have to explain how to square their position with, you know, 50 years or something more of APA doctrine.

THE COURT: All right. Thank you.

Let me hear from the Government. I mean, it does appear that the U.S. Supreme Court has not addressed this question, has reserved this question, even though it's been tendered that we have Fifth Circuit clearly distinguishing the, quote, less

drastic remedy of vacatur under 706, and a number of other 1 2 courts. So that seems to be the main argument that the 3 plaintiff is making. What's your response to that? MS. VUONG: Yes, Your Honor. That's exactly what I 4 5 was going to point out. This is not a settled question. 6 Supreme Court has reserved ruling on this issue. I would point 7 you back to the text of the statute itself -- excuse me -- to 8 1252(f)(1) -- excuse me -- in that the language itself says, 9 "No court shall have the jurisdiction or authority, except the 10 Supreme Court, to enjoin or restrain the operation of the core 11 provisions." 12 We do have a whole analysis of why 1254a is a covered provision. I believe Plaintiffs have waived the argument on 13 14 that point, and there's no disagreement that this is a covered provision under 1252(f)(1). That statute tells us that this 15 16 court cannot --THE COURT: Although I will say literally, if you look 17 18 at the code section --19 MS. VUONG: Yes. Well --20 THE COURT: -- it doesn't line up. 21 MS. VUONG: Correct. The code cannot overcome the 22 statutes at large, and if you look at the table of contents of 23 Ira Ira from 1996, you'll see 1254, which is 242 listed under chapter 4 of the INA there. And we argue it's an error when 24

the codifiers moved the statute at large into Title 8.

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1 THE COURT: Okay. So let's address the question about 2 the -- whether the ban on "injunctions" --3 MS. VUONG: Sure. THE COURT: -- quote-unquote, applies here. 4 5 MS. VUONG: Restrain is very clear, and that's what 6 this postponement would do. Prior to Aleman Gonzalez, 7 Plaintiffs in this sphere didn't seek these postponements of decisions. But and my friend across the aisle admitted that 8 9 in -- I think it is Texas v. United States, Judge Gorsuch did 10 note that this was a clever workaround. He indicated that 11 Plaintiffs have just pivoted because of the interpretation in 12 Aleman Gonzalez of 1252(f)(1). If you look at that language, Aleman defined "restrain" as 13 14 to check, hold back, or prevent from some course of action to inhibit, stop, or compel. And that's exactly what the 15 postponement would do here. It would stop. It would inhibit 16 17 the Government from carrying out its actions, its lawful 18 actions. 19 To the argument of looking to Nken and whether or not a 20 stay qualifies as an injunction, 1252(f)(1) has a carve-out. 21 It says, if you continue on, "Other than with respect to the 22 application of such provision to an individual alien against 23 whom proceedings have been initiated." 24 So that is how a stay of removal is not offensive to 25 1252(f)(1).

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I'm sorry. Say that again.
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                THE COURT:
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                MS. VUONG:
                            Sure. If you continue on in the language
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       of 1252(f)(1), "No court shall have jurisdiction," and you get
       to the end of part IV of the subchapter, comma, "Other than
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 5
      with respect to the application of such provision to an
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       individual alien against whom proceedings have been initiated."
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      And the stays that counsel is talking about in Nken is a stay
      of removal issued by circuit courts.
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                THE COURT: But that is --
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                            Those aren't prohibited.
                MS. VUONG:
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                THE COURT: That's the exception to the bar.
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                MS. VUONG: Correct. Those aren't prohibited by
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       1252(f)(1).
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                THE COURT: And so your argument is by sort of reverse
       implication, that everything else would be covered, that this
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      narrow exception states that the --
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                MS. VUONG: Correct, Your Honor. The statute says
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      when it doesn't apply. But it very clearly says -- Congress
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      has very clearly said "no authority to enjoin or restrain," and
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      postponement is a restraint on the executive's action.
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                THE COURT: But no court has held that that should be
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      construed to apply to APA claims under 705 and 706 at this
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      point.
               MS. VUONG: Not yet, but it remains an open question.
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       Sorry. I think the Fifth Circuit has held that. But as far as
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1 within this district and this circuit, no, it remains an open 2 question. 3 THE COURT: Just as Gorsuch has stated one view --MS. VUONG: Correct. 4 THE COURT: -- Justice Sotomayor and Justice Barrett 5 6 have said this question has not been ruled on yet. So it's --7 MS. VUONG: Yes, Your Honor. THE COURT: And the Ninth Circuit -- the Fifth 8 9 Circuit's looked at it, and the Ninth Circuit has not 10 adjudicated this precise question? 11 MS. VUONG: Not that I'm aware of. So it's for that 12 reason that we argue that this court doesn't have the authority to issue the remedy that Plaintiffs seek here. 13 14 THE COURT: What's your reaction to your opponent's point about there's a difference between vacatur under 706 or 15 16 postponement and injunction in part because an injunction runs 17 against individuals who are subject to immediate contempt 18 proceedings, whereas a vacatur only operates on the agency 19 action, and any contempt is another step removed and therefore 20 is a less, quote, drastic remedy. 2.1 MS. VUONG: I think that falls into this clever 22 workaround language. Functionally, they're operating the same. 23 So just because you have to take one more step to enforce the 24 postponement, it's still restraining the operation of the

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statute.

1 THE COURT: And what about the general presumption of 2 reviewability given the basic value of separation of powers in 3 our government, that when you remove effective reviewability, that perhaps by way of relief -- because you can't get damages 4 obviously, it essentially nullifies any kind of meaningful 5 6 judicial review that the presumption generally obtains against 7 that and statutes should be construed narrowly to the extent 8 they purport to remove judicial review. How does that operate 9 here? 10 MS. VUONG: I think here -- right. There is that 11 presumption, unless Congress is clear, and I think that 12 Congress has been clear in the language of both 1252(f)(1) and, as we'll discuss later, 1254a. 13 14 THE COURT: Is there anything in the Congressional 15 Record on this particular section that sheds light on its 16 application to APA actions? MS. VUONG: Not that I'm aware of, Your Honor. I have 17 18 not had time to go back and look at the congressional record of 19 1252(f)(1), of 242(f)(1). THE COURT: All right. Well, let me give Mr. 20 21 Arulanatham the chance to -- if you have one more comment. And 22 then I'd like to move on to the 1254(b)(5)(a) question. 23 MR. ARULANANTHAM: Just very quickly, a few things 24 about what Ms. Vuong just said.

The point about Nken, Your Honor, is not about 1252(f)(1).

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Nken is not construing 1252(f)(1). It's construing the next neighboring provision, 1252(f)(2). But the reason why I mention it is because it explains why a stay of removal is not an injunction.

And 1252(f)(2) contains a different kind of bar or just sets a very high standard for certain kinds of injunctions, and its explanation for why a stay of removal is not an injunction is equally applicable to the postponement that we're seeking here.

And if you think about what a removal order is, it's an order from the Board of Immigration Appeals or an immigration judge saying this person can be deported, and the Court is saying staying that, which is what happens when you have a deportation order that's being reviewed on a petition for review or a removal order is being reviewed on a petition for review. I think staying that is not an injunction.

That's the holding of the Supreme Court in Nken. They say it's a stay. It's not an injunction. You know, what's the difference? And they say almost exactly the same argument that I'm making here today, and it's also, as I said, the reasoning of the Fifth Circuit.

The second thing -- I just want to be very clear about this. The Fifth Circuit ruled on our side of this question, and I think five district courts have ruled on our side of this question. No court in this country has ruled on their side of

this question.

And the last thing I'll say is if Your Honor were actually going to kind of go down the road of applying the savings clause at the end of 1252(f)(1), which Ms. Vuong referred to, other than with respect to individuals and proceedings, there are lots of Venezuelan TPS holders who are in proceedings. Or who -- it's actually -- let me modify that. The phrase is "against whom proceedings have been initiated," other than an individual alien against whom proceedings have been initiated.

Our plaintiff M.H. -- I think you were referring to them earlier, if I remember, the 3-year-old son and the 7-year-old. They have a check-in with ICE in May. Another plaintiff, E.R. -- she has a 7th grade daughter -- has a check-in with ICE in June. So those are definitely people who fit within the exception.

There are -- you know, there's more than 84,000 TPS
Alliance Venezuelan members. There's obviously lots and lots
of others. So it would be a mess to try to limit this court's
ruling in some way via that exception and, I think, much more
straightforward from an administrative standpoint to postpone
the effective date of the rule and preserve the rights, just
like every other normal APA case, Your Honor.

THE COURT: Well, I'm not sure which way that cuts because if there are folks who are -- could get relief under the savings clause, I guess the comeback to that is that well,

then they should seek individualized release and not a wholesale invalidation of the -- of Secretary Noem's vacatur.

MR. ARULANANTHAM: Well, so to be clear, everybody loses their employment authorization, and there's many reasons why I think this provision doesn't apply that we didn't get into. You know, one of the many is that once TPS expires, you lose your employment authorization. That applies to everyone.

THE COURT: That wouldn't be a proceeding brought under this part, such part, to use your --

MR. ARULANANTHAM: I think "other than with respect to an individual against whom proceedings have been initiated" refers to removal proceedings. That's my understanding of what that term means.

And then there's obviously a number of massive -- so I would argue the harm that we're talking about, the 3.5 billion dollars for the April crowd and about 8 billion for everyone -- that's triggered totally aside from whether or not people are put into removal proceedings.

But the reason I raise this is to say that it doesn't make any sense that a provision like this with an exception clause like that would apply to, you know, this sort of programmatic policy where you're going to strip all these people of their employment authorization well in advance.

But even if you reject our view, you know, you would have to split with the Fifth Circuit and all these district courts,

and you'd have to explain why this is consistent with APA doctrine, which they still haven't done. All they've said is they think all the APA doctrine is wrong.

But even if you went that road, we wouldn't be done. We would then -- you know, we'd come back here and say, you know, there's thousands of people who, even under their interpretation, are entitled to relief and could be getting relief in this action, in this case. It doesn't say that you have to bring it in removal proceedings. It just says that you can't grant an injunction other than with respect to an individual against whom proceedings have been initiated.

So yeah. It's just all to say, like, they point to this as though it's a solution to the problem, but it just opens its own massive can of worms.

THE COURT: Well, I'm not sure they're saying it's a solution. They're saying it informs the interpretation of the rest of the statute. You've got a savings clause and therefore, that would, I guess, argue for a broader interpretation of the front end of the statute.

MR. ARULANANTHAM: I see. So then my answer to that would be the point I just made a minute ago, which is that there's a huge amount of harm caused by the termination, which cannot be addressed by waiting to raise challenges in removal proceedings. So it doesn't argue for a narrow interpretation on that basis.

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And the other thing I would say, Your Honor, is as I understand it, their position is that the illegality of TPS, of the TPS termination and vacatur, cannot be raised in removal proceedings. That was our position last time anyway in Ramos, that you couldn't -- we couldn't litigate these questions we're litigating now.

The individual and removal proceedings couldn't compel the production of the administrative record, what we started the hearing with. So for both of those reasons, I would argue that the existence of the savings clause cannot be sufficient to resolve the problems that would be created by stripping --

THE COURT: In other words, there's no other form to litigate this. So it would preclude entirely judicial review, hence the rule of construction about narrowing -- narrow construction of such?

MR. ARULANANTHAM: Yes, Your Honor.

THE COURT: Prohibitions?

MR. ARULANANTHAM: Yes.

THE COURT: All right. We've got to move on -- thank you -- to the other jurisdictional question and whether that means judicial review, which is barred with respect to, quote, "any determination, with respect to the designation or termination or existence" -- or "extension of a designation of a foreign state."

We did look at this question, and so did the Ninth Circuit

panel in the now-vacated Ramos decision in the Ninth Circuit. But the vacated decision -- even the majority there reached a conclusion that the sweep of 1254(b)(5) is limited. That determination, which is a key term here, pertains to review of the underlying considerations and reasoning employed by the Secretary in reaching her country-specific TPS determination, so determining whether or not conditions are so adverse that it's dangerous to send people back.

Those are the kinds of things that are generally not reviewable but that sort of procedural or collateral matters can be. And even under that framework, which is not binding here because that decision was vacated, but it's an indication at least of how three judges look at it.

You look at such factors under McNary, as I understand it, as cited by the vacated Ramos decision. Is the review based on the merits of the individual situation, or is it a broad challenge? Is the administrative record for a single decision -- does that have any relevance? Is that needed in the determination?

And is examination peculiarly within the agency's special expertise or integral part of its institutional competence? I mean, those are some factors that you looked at to determine whether it's -- that a determination is really collateral to that.

And so here, if we look at the whole question of vacatur

-- not necessarily the determination, but just the vacatur of the 2023 extension -- that question seems to be a matter of statutory interpretation by each side and whether or not the statutory framework of the TPS statute allows -- has implicit authority or not.

That doesn't sound like the kind of determination of country conditions that the Ramos case was referring to. And if you look to the reasons justifying the vacatur, again, they were not so much based on analysis of country conditions but really sort of what was done by Secretary Mayorkas before was so novel and perhaps inconsistent with the TPS statute, as was mentioned, and maybe, you know, ultra vires or whatever.

But, again, it didn't seem to be based on country conditions or anything akin to that, and so the record that you would look to, the agency expertise about evaluating country conditions and the safety of the return of folks doesn't seem to be at play here.

So it seems to me, although this case is a slightly different question that's being raised than Ramos, the framework, if we were to accept Ramos, at least the majority opinion would suggest that 1254(b)(5)(A) would not bar, because this is not a, quote, determination within the meaning of that statute.

So I'm going to let the Government respond first. Then I'll give you a chance to respond, Mr. Arulanantham.

MS. VUONG: Your Honor, I think we need to look -- to go back to the text of the jurisdictional bar at 1254a(b)5(A). And the language is any determination of the attorney general with respect to a designation or termination or extension, and that "any" has a broadening effect of the word "determination."

Since the last time we were here arguing this statute, the Supreme Court has weighed in again in the Patel case, Patel v. Garland, and has stated that "any" does have a broadening effect to the next word, to that determination. And so here, where the statute provides inherent authority to revisit decisions, the decision by Secretary Mayorkas had not even gone into effect.

Secretary Noem came and was able to relook at that decision and determine that it didn't -- that it didn't meet the statutory needs. She noted -- she did note that she was re-looking at it not only to untangle confusion and provide an opportunity for informed determinations -- or sorry.

Not only to untangle confusion, but to provide herself. She gave herself the space to make an informed determination regarding the TPS designation and then clear guidance from the President that she was to look -- the guidance being that she was to look at these designations and determine if they met the statutory requirements of the TPS statute.

So I'm mixing arguments here, but the inherent authority to issue the vacatur is then swept up -- once she makes that

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decision to vacate the extension, that decision is then swept up under 1254a(b)(5)(A) as any determination, as one of the determinations --

THE COURT: Well, the one you're reading, if the bar of 1254 is so broad, we wouldn't even reach the question of whether she had authority or not. We wouldn't even reach the question of whether what she did was reasonable. There would just be no review, that whatever she did, no review, period.

MS. VUONG: I think the Ninth Circuit in Ramos and yourself indicated you could look at legal questions surrounding the interpretation of the statute.

THE COURT: Okay. So you could have judicial reviews as to the -- construing the statute, for instance, in determining whether or not there was implicit authority or not?

MS. VUONG: Yes, Your Honor.

THE COURT: Okay.

MS. VUONG: But then once you look to determine that the statute does provide that inherent authority, implicit authority, from there, the decision itself and the evidence and decision-making by the Secretary, then you look at the language of the statute and note that, and it is a determination relating to in this case an extension.

THE COURT: Okay. So as I understand it, you would concede that looking at the statutory question, the first question of whether there was implicit authority under the

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statute, which is a matter of statutory interpretation, is within the realm of what this court can do.

But if then I were to find that there was authority to do so, the way she exercised it, the reasons why she exercised it -- that's where the bar on judicial review would apply.

It's like a determination of a country condition. It's determining --

MS. VUONG: Correct. It falls within the same sort of analysis in what the Secretary can look at, and that is open for the Secretary.

THE COURT: Okay. And --

MS. VUONG: And it's not -- I mean, it's not the first time that a vacatur has occurred. As we point out, Secretary Mayorkas did the same thing when he reconsidered and vacated the four terminations that were at issue.

THE COURT: But it's the first time in 35 years that a vacatur has been used to terminate an extension or a designation.

MS. VUONG: It's the first time that a vacatur has been used to vacate an extension, correct. But that's a results-oriented analysis. If the statute provides authority, the statute provides authority for a secretary --

THE COURT: Well, it might. And I don't know how relevant it is that it's never been exercised until Secretary Mayorkas did it in the other direction, that is to vacate the

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       termination, which effectively extended it, and now this time
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       to vacate an extension, which effectively terminates it.
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                MS. VUONG: Correct.
                THE COURT: Whether that agency practiced for -- up
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       until that point for 30-something years is informative of an
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       interpretation perhaps, but clearly, until the last couple of
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       years, it's no secretary has ever done that, right?
                MS. VUONG: Correct, not until --
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                THE COURT:
                            In either direction?
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                            In either direction, Your Honor.
                MS. VUONG:
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                THE COURT: Well, let's talk about the -- since
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       everybody agrees that we should first determine that it is
       appropriate for this court to determine whether or not there is
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       this inherent authority to revisit, again, I take it there's no
       direct cases on point. We're trying to discern from this
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       statute --
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                MS. VUONG: No, Your Honor.
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                THE COURT: -- the rule.
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                MS. VUONG: Not on this statute.
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                THE COURT: Yeah.
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                MS. VUONG: We do point to other cases that note if
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       there's no rubric explaining how a decision can be
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       reconsidered, then that authority is implicit in the statute.
       And I know that Plaintiffs say, "Look, the statute lays this
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       out. It's 60 days, and you have to look at" -- you can't
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revisit a decision if you're not within those 60 days, and this extension has already taken place. The 60-day language from the statute refers to the termination. It doesn't refer to anything else. So this was not a termination. This was a vacatur that allowed her to then follow the statute for the termination.

THE COURT: Well, let's look at that.

MS. VUONG: Sure.

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THE COURT: So the statute does specify that once there's been a designation, it's supposed to be reviewed periodically, no later than 60 days before the end of that designated period, and if the attorney general determines that the foreign state no longer meets the conditions for designation, then the attorney general shall terminate the designation by publishing a notice, and the effective date of the determination is either 60 days after that notice is published or, if later, the expiration of the most recent previous extension under the subparagraph.

So in other words, you can't terminate. Now, I'm not talking about vacate, but you can't terminate midstream. You have to at least take it to the end of the period, and the periods are either 6 months, 12 months, or up to 18 months. That's within the discretion of the Secretary in the first place for designating.

But there is no ability to terminate prior to that. You

can do the notice, give notice of termination even months, several months in advance, but the effective date can't be until -- at the earliest would be the expiration of that period, the original period.

MS. VUONG: That's correct, Your Honor.

THE COURT: So why isn't the Secretary Noem's vacatur of the extension effectively -- how is it any different from a termination? I mean, what's the difference?

MS. VUONG: The difference is that the vacatur allowed her to then look at the country conditions in Venezuela and determine whether that second piece of the statute comes into play, because you do have to look at the language of what Venezuela was designated under, and it was designated under the extraordinary and temporary conditions subsection.

But that subsection continues to say -- if I can find it -- "if it's not contrary to the national interest." And so that's what Secretary Noem was doing. So the vacatur allowed her -- the vacatur gave her the space -- I keep saying that, but it gave her the time to fit within the timeframe that the statue permits.

THE COURT: But if you step back, the effect of the extension in 2023 was to give folks, both under the 2021 and 2023 designations, until -- what is it? September or October of '26, correct?

MS. VUONG: Yes.

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THE COURT: And so by vacating and then deciding she could terminate, some folks would not have the benefit. So it does shorten -- it could shorten the period. So it is in effect an early termination. At the end of the day, that's what's happening.

MS. VUONG: Secretary Mayorkas made that determination in January, and Secretary Noem came in, I think, maybe ten days later. So I think most individuals understood that TPS had an end date of April 7th -- or sorry -- of April 2nd if they were under the 2023 re-designation.

So the reliance interest there was the ten days between -the ten days to two weeks between Secretary Mayorkas's
extension and Secretary Noem coming in and vacating that
decision.

THE COURT: Well, we'll talk about the reliance interest in a moment, but I'm just trying to ask as a matter of sort of statutory construction. If Secretary Noem could not have terminated earlier than the date of the extension date, how could she use the tool of vacatur and then termination to essentially effectuate an earlier termination date? I mean, that's the upshot of all this.

MS. VUONG: Yes, Your Honor. Because she used that periodic review language, and it says that the Secretary may periodically look at the conditions, look and determine whether or not that extension or that designation, those conditions

still exist.

And so in that periodic review, she determined that because the reregistration periods were overlapping, because she wanted to look at the conditions in Venezuela and determine whether or not the Venezuelan TPS designation -- sorry -- the re-designation met the standards of whether or not -- I'm sorry -- whether or not the extraordinary temporary conditions still existed and if it was contrary to the national interest, that periodic review allowed her to go back and look at that extension. And then she was within --

THE COURT: Well, it --

MS. VUONG: -- the time frame to terminate.

THE COURT: -- just seems to me it's still the same thing in substance. At the end of the day, it's an earlier termination than had otherwise been granted prior, and whether you call it a straight termination or a vacatur followed by a relook and then a termination, then that effect is the same. And to use Justice Gorsuch's word, this looks like a clever workaround.

MS. VUONG: Well, and I go back to Mayorkas' own language that notes that the TPS statute does not limit the Secretary's inherent authority to reconsider any TPS-related determination and upon reconsideration to change the determination.

THE COURT: Right. Well, that's one secretary's

interpretation of the statute.

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interpretation of the statute. It may be right; may be wrong.

Let me ask -
MS. VUONG: Well, it's both secretaries'

THE COURT: Well, there's two of them. On the other hand, we've got the statute. And doesn't -- even as a matter of statutory interpretation, putting aside whether this is a workaround or not.

Where a statute sets forth temporal expectations and time blocks and had specific markers, doesn't that suggest that an agency can't use whatever implicit or -- implicit authority to contravene that, that is to do something -- it is contemplated that there are clear time markers set forth in the TPS statute, and to take actions that effectively shorten the time seems like that's something that's not within the power of the agency to do once Congress had set forth temporal expectations and markers.

MS. VUONG: Well, I will note that the extension hadn't gone into effect. If you look at the language of the extension itself, it says, "This goes into effect on April 3rd." And so that is the decision that the Secretary is reviewing and reconsidering. The vacatur had already gone into effect, but the extension had not.

And so I go back to the statement that individuals were -- under the 2023 designation and extension, these

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individuals under -- or sorry. I'm getting all confused.

The April 2nd deadline was one that individuals who had registered for TPS under 2023, under the '23 designation -- they understood that to be the end of TPS. So then we have the ten-day period where Mayorkas extends. But we can't ignore the fact that a new administration is coming shortly thereafter.

And so I think those ten days to two weeks end the reliance interest there, and Secretary Noem recognizes that.

That's overcome by what she finds to be the national interest concerns that she points out in her termination.

THE COURT: All right. Let me hear the response to the argument that there is -- there was no violation of the statute, the time frame of the statute, since this was a vacatur, and the Secretary gave herself time before making a termination decision so it's not synonymous, and also the argument that there was -- the extension by Secretary Mayorkas was not effective, and therefore, I guess the argument is there was no real termination.

MS. BANSAL: Thank you. Good morning, Your Honor. Jessica Bansal.

THE COURT: Yes.

MS. BANSAL: So I'll begin with the argument that because the vacatur was made within the 60-day period, it somehow didn't violate the fixed time terms of the TPS statute. Your Honor, that's incorrect under the statute, subsection

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(b) (3) (B) that says that a termination cannot take effect earlier than 60 days after publication of the termination notice or, if later, the expiration of the most recent previous extension.

And so when Secretary Mayorkas determined on January 17th that the conditions for Venezuela's TPS condition continued to be met, that determination under the statute triggered an extension. The extension flowed from that determination. And once that extension was on the books, this fixed time period set forth in the statute controls when a termination can take effect.

THE COURT: So the -- which section do you cite to for the proposition that once the determination by Secretary

Mayorkas was made, that triggered the extension at that point?

MS. BANSAL: Your Honor, in subsection (b)(3)(C) of the statute, provides that if the Attorney General does not determine that the foreign state no longer meets the conditions, and so on January 17th, Secretary Mayorkas determined that not only did it not no longer meet the conditions, he made an affirmative determination that conditions continued to be met.

Under the statute, the period of designation of the foreign state is extended. If you look on the January 17th notice also, Your Honor, we disagree that that notice was not effective until April 3rd.

The extension of work permits and lawful status began on April 3rd, but that January 17th notice says that TPS holders, for example, can show that notice to their employers with their EAD with that August 2 -- April 2nd expiration date, as of January 17th, and the employer can take that to mean that their employment authorization is extended.

It also opened registration to apply to extend your TPS through October 2nd, 2026, on January 17th. So that notice did take effect immediately, both under the statute and its own terms, Your Honor.

THE COURT: And then I guess that stands in contrast to part B, which determination that has time deadlines.

There's a sort of breathing period that is you have to give at least 60 days' notice before it's effective or, if later, the expiration of the previous extension period, whereas subsection (c) regarding the extension of the designation is simply -- is extended. It doesn't say 60 days later, etcetera.

MS. BANSAL: That's correct, Your Honor. The extension is effective immediately.

Another point I'll make is that the, you know, TPS holders who are covered under the 2023 extension -- you know, my friend, opposing counsel, said that they knew their TPS would end on April 2nd. That's not correct. They knew that a new decision was required within 60 days before April 2nd, and they knew what conditions in Venezuela were.

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And so they knew a new decision would be coming, but they weren't anticipating -- there wasn't a termination of Venezuela that was set to take effect at that time.

THE COURT: All right. What about -- what about the other argument that, you know, it was not a termination, that this was a vacatur?

MS. BANSAL: First, Your Honor, under Gorbach, Ninth Circuit decision in Gorbach, and China Unicom just a few months ago, as Your Honor stated, where a statute provides a specific process to alter an authorization, here the designation -- that negates an assertion.

THE COURT: I'm sorry. Say that again.

MS. BANSAL: Where a statute provides a specific process to alter the designation, that negates an assertion of implied agency authority.

I'd just also mention that as Your Honor mentioned, neither of those cases discuss the TPS statute, but Gorbach does address one other statutory provision the Government points to, which is 8 USC 1103(a), a sort of broad enabling statute that sets forth the Secretary's powers and responsibilities.

And they say that that is not a source of implicit reconsideration authority and that because in Gorbach, the question was whether the Attorney General had authority to denaturalize a person where she had evidence that the

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naturalization was based on a fraud or material misrepresentation. And the Court said no because the statute sets forth a process for naturalization, and that exhausts the field.

Similarly here, Your Honor, the TPS statute has a process for altering a TPS designation, and that process is inconsistent with an assertion of implicit authority to reconsider, and the fixed time period also is another separate factor.

THE COURT: When you say "the process," that's the process for periodic review?

MS. BANSAL: Yes, Your Honor. The process in subsection (b)(3) of the statute, the periodic review, it says when the decision has to be made, it requires consultation. It says how and when the decision has to be published. It says the bases, the permissible bases for a provision, and it says when the options are.

And the options are to extend or to terminate, Your Honor. There is no vacatur. Under Gorbach and China Unicom, that process exhausts the field, and that process negates an assertion of implied agency reconsideration authority.

We also cite, Your Honor, a D.C. Circuit case that involves a similar statutory scheme from 2023. It's NRDC versus Regan. That was a case that addressed whether the EPA had authority to reconsider its determination that a certain

contaminant in drinking water should be regulated.

It's similar because the EPA there had a lot of discretion at the outset to determine whether regulation was appropriate, but once it made that determination, it triggered certain things under the statute. And so the Court held to allow the EPA to reconsider its determination, just wipe it from the books, contravened the statute, because under the statute, the determination triggered -- certain things flowed from that.

The same with the TPS statute, Your Honor. Secretary
Mayorkas' determination that conditions for the designation
continued to be met triggered an extension, and under the
statute, TPS could not be terminated before the expiration date
for that extension. So to allow the vacatur here would
contravene both those protections in the statute.

THE COURT: And what's your response to the argument -- we're going to need to take a break here in a moment because the Court reporter's been going at it.

But what's your response to the need -- if an emergency arises, a national emergency arises, that the Government and the Secretary needs flexibility, and that's why one should apply some additional authority beyond that that's prescribed in the TPS statute? What's your response to that?

MS. BANSAL: A few things, Your Honor.

One is that Congress has provided a means in the TPS statute for the Secretary to address national security issues,

and it is not to vacate a TPS extension for 600,000 people.

Under subsection (c)(2)(B), if an individual -- if the

Secretary determines there are reasonable grounds to regard an individual as a danger to the security of the United States, that individual is not eligible for TPS, and that individual's TPS may be withdrawn. That's the mechanism Congress has provided to the Secretary.

The second point I would say, Your Honor, is that if you look at the vacatur and the Government's arguments in the brief, the vacatur, as you noted, is based on problems, alleged problems with the filing process. Vacatur is not based on national security issues.

And the last point I'd make, Your Honor, is that China
Unicom, which sets forth this rule that where the statute has a
specific procedure that exhausts the field, that's a case where
the agency was asserting reconsideration authority based on
national security grounds, and so there's not a different rule
in that context. Even if the agency is asserting national
security or some other important interest, they still have to
follow the law.

THE COURT: All right. Let me give you a brief chance, and then we're going to take a break, and then we're going to continue after we give the Court reporter a chance.

MS. VUONG: Sure, Your Honor. I do want to go back and note that the extension itself explicitly says that it

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doesn't go into effect until April 3rd, 2025. So I understand Plaintiffs would like for it to have gone into effect immediately, but the language itself in the RFN explicitly gives the effective date. And just because it allows people to reregister, that makes sense as a practical matter so that there would be no break in their employment authorization documents. THE COURT: What does effective date mean? Doesn't that mean that because there was already a designation extension, that this --MS. VUONG: Correct. THE COURT: -- becomes -- but that doesn't mean it doesn't have any operative effect? MS. VUONG: It has operative effect, but it's not going to do anything until April 3rd. People can reregister, and they can have their employment documents teed up so that they can continue working, but that extension -- it doesn't go into effect until April 3rd. THE COURT: So you're saying that at the very least, the Secretary has the ability to vacate an action if it's not in effect at the time of the vacatur? MS. VUONG: Yes, Your Honor. THE COURT: And is there case law that draws that distinction, that keys it to the effective date? MS. VUONG: Not that I'm aware of, but that is also

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what Secretary Mayorkas relied upon when he vacated the termination decisions.

I would also point out that it is contrary to the statute to say that a secretary cannot come in and look and determine if there's a national interest concern.

THE COURT: Well, they can, but it does so in the process of designating, you know, whether or not a TPS status is warranted under subsection (c).

MS. VUONG: Well, different administrations are permitted to come in with different goals and different policies as long as they're within the confines of the statute. And here, the statute provides a periodic review. So the idea that the Secretary would have to wait a year and a half before she could make what she feels is a concerning decision against the national interests of the United States is contrary to what the language of the statute itself says.

THE COURT: Well, I'm not so sure about that. The language in the statute says even considering where TPS status is granted in part because of concerns about national interest.

By the way, it says "national interest." I'm not sure how that's different from national security, but national --

MS. VUONG: National interest.

THE COURT: -- national interest to the United States.

MS. VUONG: Yes.

THE COURT: It still says that to terminate, you've

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       got to follow (3)(B), and there was no exception to say, well,
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       if it's -- the designation is made under (b)(1)(C) in the
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       national interest, then that can be advanced or something.
       There's nothing that says that.
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                            I'm sorry. Could you say that again?
                MS. VUONG:
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                THE COURT: Nothing in the statute allows an
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       advancement of the termination right where the designation is
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       based on (b)(1)(C), national interest. It makes no
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       distinction. It just says you've got to do it, you know,
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       during these periodic reviews, etcetera, etcetera.
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                MS. VUONG: Correct, Your Honor. That's why we argue
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       it's inherent in the statute. It's not explicit in the
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       statute.
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                THE COURT: All right. When we come back, I do want
       to address the reasons for the vacatur and the question of
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       whether there's a review of that, assuming that there is
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       authority to vacate. I think the secondary argument is that it
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       was still wrongful to do it. Obviously if I were to find, as a
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       matter of statutory construction, that there was no power, we
       don't even reach that question. And then I do want to address
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       the equal protection matter.
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            So we'll take a 15-minute break for our court reporter,
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       who's been going at it. Thank you.
                THE COURTROOM DEPUTY: Court is in recess.
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                            (A recess was taken.)
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THE COURTROOM DEPUTY: Court is back in session.

THE COURT: All right. Thank you, everyone. Please have a seat.

Okay. I want to address the question if we assume that there was the power to reconsider and issue a vacatur, then the next question is is there a review over that decision, and if so, was there a problem with that decision such that a stay of that vacatur -- or not stay, but a postponement of that vacatur is warranted.

So again, we revisited the question of whether the decision to vacate the extension is reviewable, and I guess I start with the same sort of point that if you look at the factors that the Court considers, you look at whether -- you know, how much of this was based on individual analysis, individual records, how much was based on examining things that are within the agency's expertise such as examining country conditions and assessing reports from the State Department from various agencies, or is it more procedural?

And it does seem here that the reasons for the vacatur -- or vacatur -- I don't know how to pronounce that. I'll call it vacatur. It's easier.

Whether that is something more collateral than sort of central to what the statute -- to what section 1252 is about -- or 1254(b)(5)(A) or (B) is about. And so, again I'll turn to the Government. It does seem to me that these were not

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decision based on an assessment of country conditions, based on foreign relations and this sort of thing, but really kind of looking at procedurally whether Secretary Mayorkas essentially screwed up and caused confusion, did something in violation of the TPS statute, created a sort of procedural problem that needed to be fixed.

Putting aside the merits of that, isn't that the kind of thing that is not necessarily within the agency's expertise and doesn't depend on the records of individual TPS beneficiaries or specific facts about the country? It could have been about any country. I mean, it didn't have to be about -- if he had done the same thing with Haiti or El Salvador, the same arguments would be made.

So it doesn't seem to even be related to the country.

It's more about the process. Isn't that the kind of thing that is reviewable?

MS. VUONG: No, Your Honor.

THE COURT: All right. Tell me why.

MS. VUONG: Looking at the vacated decision from Ramos v. Wolf, the Ninth Circuit talks about the merits of these decisions, and those merits aren't reviewable. And here, looking at registration, that's a discretionary function of the statute. The statute gives the Secretary the discretion to determine how registration takes place and when. And so Plaintiffs are correct that these overlapping registrations can

take place, but that's within the discretion of the Secretary on how that registration should take place.

So here, the Secretary herself has that knowledge and that ability, that the statute gives her that ability to determine whether or not, in her discretion, she thinks this is the way that the registration should be taking place, and she uses that to decide to vacate the decision extending TPS for Venezuela.

And if you're looking for the statutes that I'm discussing, it's 1154(c)(1)(A), sub-Romanette iv, which says, "To the extent and in a manner which the Secretary establishes, the alien registers for temporary protected status under this section during registration period."

And I believe there's another. The period of validity is subsection (d)(2). The Attorney General may stagger the period's ability of documentation and authorization. So both of those statutes are discretionary in how the Secretary sets up the registration periods.

THE COURT: So it's funny. It depends on who's arguing what. To the extent that there's an argument that any secretary, including Secretary Mayorkas, had the ability to determine the manner of registration and to stagger periods, etcetera, etcetera, there's an argument that that was committed to his discretion in his initial. But then you're saying that if vacatur revisiting is within the inherent power of the next secretary, she also has the same power to exercise her

1 discretion in changing the manner of registration, etcetera, 2 etcetera? 3 MS. VUONG: That's correct. And I go back to the statement I made before that the Supreme Court has recognized a 4 5 couple times, that it's hardly improper for an agency to come 6 in and change their policy preferences and ideas and work 7 within the confines of the statute to make those changes. And that's Motor Vehicles Manufacturers Association where Rehnquist 8 9 was concurring and also Department of Commerce v. New York, 10 where the Supreme Court made that same statement. 11 So here, it's true that she doesn't make an analysis of 12 the country conditions, but she does make an analysis under the statute of how the statute should operate. And again, that 13 14 vacatur permitted her to then have space to look at the national interest of the United States and the factors on the 15 16 ground and determine --17 THE COURT: But wouldn't that argue that -- I don't 18 see why you couldn't have judicial review, but that judicial 19 review might be deferential if there's some discretion committed to the agency. That doesn't mean there's no review. 20 2.1 I mean --MS. VUONG: Well, the statute --22 23 THE COURT: Yeah. 24 MS. VUONG: The statute does say "any determination

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relating to."

THE COURT: But it's not a -- if we go back to what determination means and at least has been opined in the now-vacated Ramos decision but which drew, you know, some support from McNary and other cases, there is some framework for determining what is a, quote, determination, and what's collateral, what's procedural.

This still sounds very procedural. I mean, how are you going to do the registration? Will you stagger them, etcetera, etcetera? It's not really are conditions really, you know, adverse in a particular country. So it still sounds like the kind of thing that's not within the determination as used by the TPS statute.

MS. VUONG: And to that, I respond that when looking at McNary, it was a determination, and it was of an application, where this is any determination, which in Patel, the Supreme Court recognized under, true, a different statute, but any judgment regarding a -- there are a couple provisions that the judge was regarding. And using that any, they found that any broadened what those judgments were. It wasn't just the final judgment itself. It was the factual underpinnings.

THE COURT: All right. Let me hear the response to that, that with respect to whether or not there should be judicial review, that should be informed by the kind of discretion as to the how and the manner and the extent language of (c)(1) Romanette iv and (d)(2).

MR. ARULANANTHAM: Yes, Your Honor. And just to be clear, I'm discussing jurisdiction. Ms. Bansal will discuss the merits.

THE COURT: Yeah.

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MR. ARULANANTHAM: I realize they're bleeding a little bit, but we'll switch over in a minute.

THE COURT: Okay.

MR. ARULANANTHAM: With the Court's permission, I just want to just mention two things briefly before I answer that question. One is that on the question of whether the January 17th extension went into effect or not, I just want to point out in this record, already there's evidence that two of the plaintiffs, Freddy Rivas, and Mariela Gonzalez both already got an extension for employment authorization of 540 days under the January 17 extension.

And I'm sure they're not the only ones, and I think what that shows is that effective date is a reference to when the 18-month period starts. But it obviously doesn't mean that the extension wasn't in operation yet. And for them, the reliance interest is very real. Right? They are holding a document. They're still holding it today which says, "I can work in this country for the next 540 days," and now they're saying, the Government is saying that document facially, on its face, is actually invalid. So just on that --

THE COURT: All right. So it was operative? Whether

you call it in effect, it was actually operative?

MR. ARULANANTHAM: Exactly.

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Now, the second just preliminary point I want to make is we're all talking about these jurisdictional issues as though the Ramos majority decision were correct, which sort of makes sense as to their concession on the vacatur authority points, because the Court held that a claim that agency — that the agency has adopted an erroneous interpretation of the statute is reviewable under McNary because the analysis goes to the review of the law itself and not the determination. I understand that's the distinction Your Honor is drawing now.

But I just want to put a pin in the fact that if it ever comes to, you know, down the line -- you know, our view is that Your Honor's decision, and also the dissent, is a better reading of the jurisdiction-stripping statute. I don't think it actually matters for either claim, which I'll get to in a second. I just want to put in a pin in that. We're not conceding it.

The reason why the second claim is reviewable is actually for a reason that was not discussed at all in Ramos, in any of the opinions in Ramos. And that's because --

THE COURT: When you say the second claim --

MR. ARULANANTHAM: I mean the challenge -- our challenge to the reasons given for the vacatur.

THE COURT: Okay. Yeah.

MR. ARULANANTHAM: It's because the statute says there's no judicial review of any determination with respect to designation provision under this subsection. And under this subsection, that's subsection (b) of the statute, which is what has all the rules for designations, terminations, and extensions. And that doesn't apply to our second -- our claim on the merits of the vacatur for two reasons.

First, vacatur is not one of these things. You know, it lists the three things -- designation, termination, extension. Doesn't say vacatur. Obviously that dovetails with our merits claim that there is no vacatur, but as far as construing the jurisdictional statute, does it bar determinations made in vacaturs? No, because it doesn't say vacatur in it.

And the second reason why, Your Honor, is because the defects that the Secretary pointed to have to do with the registration process. And as Your Honor was just noting, I think the Government said today that Secretary Mayorkas could have had the discretion, did have the discretion, to set up whatever registration period he wanted, and there was some back and forth about that.

But either way, what you're talking about is the registration process, and the registration process is discussed not in this subsection, not in subsection (b), but in subsection (c). And so this stripping provision does not cover determinations that have to do with the registration process.

The registration process is in a different subsection of the statute.

And so regardless of these other distinctions that were drawn and, you know, what is collateral and what's direct and all that, the subject matter of the stripping provision is focused on country conditions, the things that are at the core of whether you decide, when the Secretary decides, "Am I going to extend, or am I going to terminate?"

These registration issues are totally different. They have to do with how you administer the statute. Once you've decided you are going to extend, then you have to set rules for how you let people register. And that part, Congress did not mean to strip. So our interpretation of the statute is that any APA claim that has to do with registration is cognizable because the statute didn't strip it.

And our claim on the merits, Your Honor, is that -- I'm just going to describe it. I'm not going to defend it. But the claim on the merits is that the reasons that the Secretary gave for why she had to vacate this are arbitrary, in violation of the APA. She said that there was something with consolidating the registration period, which I think is the opposite of what Ms. Vuong said today. She seemed to be saying today there's nothing wrong with it.

You know, but either way, our position is that was -- it was wrong. It was wrong to say that there's something wrong,

that there's something illegal or untoward or odd about consolidating registration process. You know, Ms. Bansal will talk about the merits, but whether we're right or wrong about that, that's what our claim has to do with. It has to do with the reasons for validity she gave for attacking the -- you know, the extension.

And the reason she gave had to do with this dispute about whether you can consolidate them or not. So that is not within the terms of the stripping statute.

THE COURT: Well, let me ask you. With respect to the stripping statute, in your point about it pertains -- 5(A) only pertains to designation, termination, or extension of the designation and not vacatur. So you're not making the argument that the vacatur here was in effect the de facto termination?

MR. ARULANANTHAM: It definitely had the effect of taking away the extension, but it is not a termination. I mean, it's not styled as a termination. She said, "Oh, we're going to make that decision later," and then three days later, then they issued the termination.

THE COURT: All right. So there's not a literal violation of the statute which sets forth this process and effective date of any, quote, termination, but that is -- it's an argument for statutory construction?

MR. ARULANANTHAM: Well, I mean, our merits argument is that any action, however you style it, that shortens the

period of an extension after the extension has been made is a violation of the statute. But the way in which they did it -- so our argument is it is definitely functioning to, you know, shorten an extension, which is a violation of the statute. But the document in which they did it is not an extension.

They're saying there's a separate kind of document not mentioned in the statute called a vacatur that we have implicit authority to do, even though it's not mentioned here. And my point is — obviously we don't think that's true on the merits, but what my point is — if you say that there's extra-statutory implicit authority in the common law of agency decision-making to do these vacaturs, well, then where in the stripping statute does it say that a court can't review what's inside those things? And it doesn't say that.

THE COURT: Well, because if you equate the functional equivalent of termination with vacatur, then, I mean, you sort of have to -- it's a thin line. For one purpose, you're saying they're kind of the same. They're functioning the same. For another purposes, well, the statute doesn't use that terminology, so they're different.

MR. ARULANANTHAM: Yes. I think what I would -- how I would try and draw the line is I would say a vacatur is -- a vacatur that has the effect of shortening an extension is unlawful. But the reason it's unlawful is because it violates this provision of the statute, which says that extensions --

you know, what Ms. Bansal was talking about -- extensions are -- last until the end of the time, which is what.

The Government's argument for why the stripping statute covers this is based on this hyper-literal reading of this statute. They say it's "any" and not "a." They say with respect to, not, you know, regarding or something.

And I'm saying if you're going to take that seriously and ignore McNary -- you know, ignore the, you know, mountain of Ninth Circuit cases that treat determination as a term of art and just focus on the words, my question is where in the statute does it say that the Court has no authority to review a vacatur, any argument, any determination in a vacatur? And it doesn't.

THE COURT: All right.

MR. ARULANANTHAM: I should say also, I mean, they ——
I heard them to concede that statutory claims are reviewable,
which is what the two judges in the Ramos majority thought as
well.

So I'm -- you know, I think it sounds like we're all in agreement about that. But I'm saying this because it's relevant to our second claim as well. I think any claim involving a vacatur, even if it would otherwise, you know, not be collateral, should be reviewable because vacaturs are not mentioned in the statute.

THE COURT: All right. So let's talk about if I were

to find to find reviewable -- first of all, that there is authority to do a vacatur, and second of all, that it is reviewable, what about the merits? Is it arbitrary and capricious here?

MR. ARULANANTHAM: Thank you, Your Honor.

THE COURT: And as I understand it, one of the reasons is that sort of the criticism of, you know, allowing an extension or subsequent designation to sort of subsume earlier ones is somehow inappropriate, but that your view is that that's not all the time. Every time you redesignate, there is some assumption going on?

MS. BANSAL: That's correct, Your Honor. So in the 35-year history of the program, there have been approximately 36 re-designations, and each subsumed an earlier designation. That's the purpose of a re-designation, is to expand the pool of eligible beneficiaries.

So under the statute, to be eligible for TPS in subsection (c), you have to show that you've been continuously physically present since the most recent extension of your country. And so when a country is redesignated, that date gets pushed up. So for Venezuela to qualify under the 2021 designation, an applicant had to show they've been continuously here in this country since March 2021.

Then when Venezuela is redesignated in October 2023, that date moves up, so you have to show continuous physical presence

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since October 2023. Everyone who qualified under 2021 qualifies also under 2023. So in that sense, a re-designation always subsumes the earlier designation.

It's also standard following a re-designation that the filing process to reregister is the same for any applicant who has TPS under that country regardless of when they first registered. So the example we give in our brief -- and there's many, Your Honor, but, you know, Sudan was first designated for TPS in 1997. It was redesignated several times, including in 2013. Following the re-designation, there aren't two separate reregistration processes. Everybody reregisters together.

THE COURT: So there was nothing extraordinary about what happened here?

MS. BANSAL: There's nothing extraordinary about what happened, and I believe, you know, the Government just acknowledged that. They said the Secretary has discretion to consolidate filing processes.

And so Secretary Noem's statement that Secretary Mayorkas says consolidation was somehow novel or inconsistent with the statute demonstrates her own misunderstanding, Your Honor, because all the -- it's not novel because it happens all the time, and all the statute says about registration is that you have to register -- this is at (c)(1)(A) -- to the extent and in a manner which the Secretary establishes.

So I don't understand how it could possibly be

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inconsistent with the statute, Your Honor. Secretary Noem doesn't explain in the Federal Register notice, and Defendants didn't explain in their opposition, how it could be inconsistent given that all the statute says is register the way the Secretary tells you to. THE COURT: What about the fact that the January 17th extension -- it extended to the 2023 designation, correct? MS. BANSAL: That's correct. THE COURT: But also, it had the effect of extending for the 2021? MS. BANSAL: That's what Secretary Noem said. I don't think that's correct, Your Honor. I think that Secretary Noem was conflating an individual's eligibility for TPS with a country designation. So Venezuela's 2021 designation still expires. I mean, the expiration of the current extension is September 10th, 2025, and there will have to be a new decision 60 days before that. What Secretary Mayorkas did was say, "Well, if you, an individual, first registered under the 2021 designation, I recognize that you also qualify under the 2023 designation because you meet that" -- you know, "you've been continuously

And so you can reregister under this 2023 extension, and you, individual, may extend your TPS status because you qualify. 24 25 You are eligible under both extensions."

here in this country for longer even than you needed to be.

1 THE COURT: So if you don't register under the 2023 2 extension, you're still subject to the September 2025 3 expiration? MS. BANSAL: That's correct, Your Honor. 4 THE COURT: But the effect of the 2023 extension was 5 6 to allow that registration for the 2021, effectively allowing 7 an extension for them from September 25 through October '26? MS. BANSAL: It allowed those individuals who had 8 9 first registered in 2021 to receive an extension through October 2026, that's correct. THE COURT: And could that have been done as a 12 separate document, other than not just extending the 2023, but expressly extending for those who are coming up in 2025? 13 14 MS. BANSAL: So I do think it's a separate question, 15 but if the question is whether Secretary Mayorkas could have 16 extended the 2021 country designation -- is that --17 THE COURT: Yeah. 18 MS. BANSAL: You know, the statute requires that the 19 Secretary make a decision at least -- to be made at least 60 days before the expiration. It doesn't set, you know, a point 2.1 at which it's too early to make a decision. THE COURT: As long as it's 60 days or earlier. 22 23 MS. BANSAL: Right. THE COURT: And it's effective upon, like we talked 24 25 about earlier, once the determination is made, then the country

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still qualifies?

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MS. BANSAL: That's correct, Your Honor. And we cite in our brief examples where, you know, countries -- decisions have been made as much as 159, 102 days earlier, but that's not -- you know, Secretary Mayorkas did not extend the 2021 designation. He didn't make that decision in January. What he did was extend the 2023 designation and just acknowledge that the individuals who had first applied in 2021 were also eligible. They met all the criteria to obtain TPS under the 2023 designation too, and so he permitted them to reregister.

THE COURT: So how is that different from an actual, express extension of the 2021 designation?

MS. BANSAL: Because, Your Honor, the individuals who had TPS under 2021 -- if they chose not to reregister under the extension, then their documents expire September 10th, 2025. They would still be on the other track. So they could choose to switch tracks, but the two tracks still exist.

THE COURT: And had the extension -- an express extension been granted, then there would be no need to reregister under the 2023, that everybody under the 2021 would be -- that's what I'm trying to figure out. What's the operational difference?

MS. BANSAL: It's just whether or not there's two separate tracks with two separate timelines, Your Honor. And two separate tracks -- so if 2021 had been extended --

1 THE COURT: Yes. 2 MS. BANSAL: -- 2021 folks would still have had to 3 reregister, but their documents would expire on a different date. So say Secretary Mayorkas had extended the 2021 4 5 designation 18 months also, that 18 months would run from 6 September 10th rather than --7 THE COURT: Or he could have extended it to the same date as the '23 extension. 8 9 MS. BANSAL: He could have tried to make them line up. 10 THE COURT: So had he done that, would there be any 11 operational difference between doing two separate ones as 12 opposed to doing this extension with the clarification that people could reregister, even if they were 2021 designees? 13 14 MS. BANSAL: Only, Your Honor, that the extension can only be 6, 12, or 18 months, and so I'm not sure mathematically 15 16 if he could make them line up exactly. 17 THE COURT: Oh. You can't choose anything in between? 18 MS. BANSAL: Correct. 19 THE COURT: It has to be --20 MS. BANSAL: I mean, that's my understanding. That's 21 historically the way it's been. 22 THE COURT: So by using the extension and making it 23 available to those in 2021, that does result in a different timeline than had he actually used an express extension of the 24 25 2021 because that would have had to have been the six-month --

and I don't know how it lines up, but it would have been some other -- six months from September would have been March of '26 or September of '26 but not October of '26?

MS. BANSAL: I think that's right, Your Honor. But again, I think the distinction is between a country designation and individual. So if you're an individual who came from Venezuela to the United States in March 2021 -- you meet all the eligibility criteria for TPS. You don't have any criminal history. You are otherwise eligible -- under the statute, you qualify under either extension.

And so there was nothing inconsistent with the statute about Secretary Mayorkas telling those individuals, "If you want to reregister now, you can reregister now because you qualify under the 2023 re-designation." And he even says in the extension notice that in consolidating, he's not changing any of the substantive eligibility requirements for TPS. He recognizes that everybody who was eligible under 2021 is also eligible under the 2023 designation.

THE COURT: So this extension gives people a choice -- MS. BANSAL: Yes.

THE COURT: -- the 2021 people a choice to stick with their original designation which would have ran or to register under the '23 extension?

MS. BANSAL: That's correct, Your Honor. And that's not unprecedented. That has happened at least two times before

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with respect to Haiti and Sudan, Your Honor. And so both those countries were newly designated for TPS in 2022. And when they were newly designated at that time, individuals -- there were older designations that were terminated, the termination challenged in Ramos.

So for example, there were Haitian TPS holders who had first obtained TPS under a 2010 designation. That designation was terminated, but the termination never takes effect, and so DHS is publishing these automatic extensions of the 2010 designation.

THE COURT: I'm sorry. Say that last part again.

MS. BANSAL: In order to implement this court's injunction, DHS published Federal Register notices that automatically extended Haiti's 2010 designation.

At the same time, they then do a new designation, and it creates these two separate tracks for Haiti, sort of similar to what we have for Venezuela. And the Haitian TPS holders are permitted to get off the 2010 track and sign up on the 2022 track because they all qualify. So it's not -- you know, this is not the first time this has happened, is what --

THE COURT: And does the statue -- or is there any regulation addressing this to track -- that authorizes this?

MS. BANSAL: No, Your Honor. There's nothing in the statute that explicitly addresses it, and there's nothing in the statute that prohibits it.

With respect to the individual registration, subsection (d)(2) of the statute, as Your Honor pointed out recently, explicitly allows the Secretary to stagger the validity periods of individuals' TPS authorization documents. So that also supports secretary Mayorkas's ability to allow people from -- you know, who initially registered under one designation to reregister.

THE COURT: What does that mean, to stagger the -- explain what that means.

MS. BANSAL: I believe it means, Your Honor, that -so that everyone's, you know, work permit doesn't expire on
exactly the same date, the Secretary could provide that work
permits -- you know, some people's work permits expire on this
date and some people's work permits expire on that date, as
long as they are -- everyone continues to have work
authorization while their country designation is in effect, in
order to just reduce the burden on the agency so they don't
receive everyone's application at once. That's my
understanding.

THE COURT: So the power to sort of consolidate, use an extension, and allow people to go off in that new track when they were on another track -- does the power of that stem from the general power under (c)(1), Romanette iv, prescribing the matter, etcetera, etcetera? Is that...

MS. BANSAL: I think so, Your Honor. That's the only

place that the statute addresses registration. There are regulations that we cite in our motion that add a little more content to that. They require during the period of initial designation and then reregistration pursuant to the Secretary's -- USCIS's instructions.

THE COURT: And so is your response to the concern of Secretary Noem that what Secretary Mayorkas had done was contrary to the TPS statute, a response that he had the authority, the broad authority, under (c)(1) and also, I guess, (d)(2)?

MS. BANSAL: Yes. Exactly, Your Honor.

THE COURT: What prevents the new secretary though from saying, "Well, okay. Maybe Secretary Mayorkas had the statutory authority, but the process was confusing, and I also have the power under -- same power under (c)(1) and (d)(2) to clear this up"?

MS. BANSAL: Well, Your Honor, I think there's a difference between fixing a mistake and changing your mind. I think what Secretary Noem said was that the consolidation was novel and potentially inconsistent with the statute. Our position is that it was neither, and so those are not reasoned explanations. Those are actually legal errors on the Secretary's part, and they don't justify vacating the extension.

THE COURT: Well, let's say for a moment she did get

1 it right in suggesting Secretary Mayorkas had actually violated 2 the statute, but nonetheless, it wasn't done in a good way, and 3 she wants to fix it. What's wrong with that? MS. BANSAL: Your Honor, I think -- so we're only 4 5 reaching this claim if the Court were to find that there is 6 some implicit authority in the TPS statute that allows for a 7 reconsideration. THE COURT: Yeah. I know that. 8 9 MS. BANSAL: And the courts have said that that 10 implicit authority can extend to correcting an inadvertent 11 clerical error. So this is the Supreme Court in the American 12 Trucking case that we cite in our brief. 13 But it can't be used as a quise to change a decision just 14 because you want to implement a new policy. So even where an 15 agency has implied reconsideration authority, that authority is not limitless. 16 17 So you're saying that that reconsideration THE COURT: is limited to fixing clear clerical errors? 18 19 MS. BANSAL: Yes, Your Honor. 20 THE COURT: And not changing policy? 2.1 MS. BANSAL: Correct. And that's American Trucking, 22 and that's also United States versus Seatrain, Your Honor, 23 which is a Supreme Court case from 1947, I belive, which is one 24 of the first cases where they address this agency 25 reconsideration authority, and they express that

reconsideration merely to change your mind is disfavored, and they will not read implicit authority in a statute to authorize that type of reconsideration.

THE COURT: Well, one of the counter-arguments -besides whether that reconsideration, if it is allowed at all,
is so limited -- it's not just merely changing mind on policy
but clearing up confusion.

MS. BANSAL: Your Honor, if there were confusion, which, again, we disagree because this is not novel. The instructions were quite clear. I don't know of any TPS holders who are actually confused, and the agency seems to have understood as well what the process was. That's an independent reason we've presented why the vacatur violates the APA, is that if the problem was that the consolidation was confusing, the obvious solution is to de-consolidate, not to vacate the entire extension.

THE COURT: So and what would happen with de-consolidation? Then each would be on their own tracks again? The 21 people would be back to the September expiration?

MS. BANSAL: That would be one possibility, Your Honor, yes.

And the Supreme Court in DHS versus Regents, drawing on Motor Vehicle Manufacturers versus State Farm, says that if an agency is rescinding a prior policy, it has to consider

alternatives that are within the ambit of that policy. And so, for example, in Regents, the Court was evaluating the Secretary's termination of the DACA program.

The reason she gave was that the work authorization and other benefits provided by DACA were potentially unlawful, and the Court said, "Okay. But there's a whole other part of DACA which is protection against deportation, and it's arbitrary and capricious to rescind the whole program without considering whether you could maintain that portion."

And so if Your Honor were to find that it -- you know, the Secretary did give a reasoned explanation that the consolidation was somehow confusing, the obvious solution would be to de-consolidate, not to vacate the entire extension.

THE COURT: All right. Thank you. Let me hear from the Government.

MS. VUONG: If I could, I do want to go back to just something counsel said regarding the jurisdictional claim in saying that this is a hyper-literal interpretation of the statute. That's the Supreme Court that has taken that interpretation. So it's what the Court has told us, that we are supposed to be looking at these words and how we're supposed to be interpreting these words.

As to whether or not -- as to the text of the vacatur, the reasons for the vacatur were as Your Honor noted. It's the novel approach of combining two separate designations into one

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that had previously been on two separate tracks. Typically when a secretary designates or redesignates, they do it at the same time, and so the tracks flow together, whereas here, by having the October 2023 extension -- sorry -- re-designation, that created a separate track, and we have two sets of individuals who are covered by temporary protected status but with different end dates. So because my --THE COURT: Well, there were different -- there were two different tracks with different end dates. MS. VUONG: Yes. THE COURT: And the fact of this consolidation is to allow people to use the same end date, right? MS. VUONG: Correct, and thereby over not making a determination on the 2021 designation as an extension. THE COURT: You mean so what was absent was an express determination on the 2021 country designation? MS. VUONG: Correct. Instead, allowing the --THE COURT: But isn't that sort of obvious -- same findings that apply to the extension in 2023, which made country considerations findings -- I don't know how you could have two different ones. I mean, how could they diverge? MS. VUONG: Well, that's true, but the statute does say -- we're here discussing what the statute says, and the

decision on each designation shall be made. Once the initial

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designation is made, the periodic review kicks in. And so by subsuming that 2021 designation underneath the 2023 re-designation, individuals would then obtain, I think, an extra 13 months of TPS status by rolling into the 2023. So that is the novel interpretation that Secretary Noem is discussing in the vacatur. But she also does state that not only is she looking at this novel approach with the extensions and designations, but she notes that she would like -- that she -- the vacatur provides her an opportunity for informed determinations regarding the TPS designations and clear guidance, which refers to the President's executive order. So it's not just the re-registrations and the conflating the two extensions. It's also to look at how these designations have been implemented and the underlying legal grounds for those implementations. THE COURT: Well --MS. VUONG: Under --THE COURT: -- you mean to revisit the actual designations that -- not just how they're implemented, but the actual --MS. VUONG: Correct. THE COURT: -- designations taking issue --MS. VUONG: Yes. Plaintiffs' approach would allow --

would never allow a secretary to revisit a designation no

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matter what changes within the interior or the exterior of the country, and these are foreign policy -- these are national -- I mean, here it's a national interest determination, which is a very broad determination.

THE COURT: And that goes back to the question of whether there's authority to revisit on those substantive determinations, so substantive designation determinations?

MS. VUONG: Yes, Your Honor. Everything is tied up

together.

To the point of whether or not the Secretary can reconsider the decision, we've already -- this is also something we've already discussed and that Secretary Mayorkas took the same approach and disagreed with how evidence was weighed and vacated the terminations in order to create extensions to extend -- either extend or redesignate, depending on the country.

THE COURT: What about the argument about if there was some confusion, that the obvious answer was to look for alternatives and would have been de-consolidation rather than entire vacation -- or vacatur?

MS. VUONG: I think that goes back to the reasons behind the vacatur, which, again, is because Secretary Noem explicitly says that she wants to relook at these determinations, and so it's not just tied to the approach of subsuming the 2021 extension into the re-designation. She also

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      would like the opportunity to look at those determinations.
                THE COURT: Including the 2023 extension?
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                MS. VUONG: Yes, the '20 -- yes.
                THE COURT: So that was, I guess -- that was a real
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      driving force. It wasn't just confusion in registration, so
       let's put it back the way it was. Allow the 2023 extension in
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      place and take the 2021 people out and put them back to where
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       they were. It's really to look at the whole designation?
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                MS. VUONG: The whole scheme and whether or not the
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       designation complies with the statute.
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                THE COURT:
                            The designation in terms of whether or not
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       it was warranted to redesignate Venezuela as a designee
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      country?
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                MS. VUONG: Yes, Your Honor.
                THE COURT: Okay. And then the response to that is
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       that well, there's no power to do that, but I quess it puts us
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      back to the old statutory question.
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                MS. VUONG: Yes, Your Honor.
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                THE COURT: Okay. All right. Time is flying here, so
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       I do want to address briefly the constitutional protection
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      claim here for a moment.
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                MS. VUONG: Sure.
                THE COURT: Again, Ramos -- it's a vacated decision,
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      not binding, but, you know, it has -- it can be looked to at
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       least for some quidance, though it's not binding -- did find
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that there can be judicial review of constitutional claims asserting racial animus or ethnic animus and that in Trump versus Hawaii, deference doesn't preclude an examination, factual examination for discrimination and that the Arlington Heights test does supply the general framework for discerning whether or not there was an improper racial motive.

Has anything, in your view, changed -- now, of course, the decision also said that there was insufficient evidence to show that the statements made by then-President Trump actually were a motivating factor and had substantial influence over the decision-makers, which was the Secretary in that case, and that's why the plaintiff had not -- Plaintiffs had not proven an equal protection claim.

But in terms of the overall question about whether there's overall judicial review, whether the Court can consider the question of whether or not the Arlington Heights mode of analysis is still relevant, has anything changed, in your view, from the Ramos, now-vacated, decision?

MS. VUONG: I'd first note that Plaintiffs brought this under the APA, and this is a separate claim, so under the 705 stay, 705 postponement, this constitutional claim is not part of their APA claim. So I don't see how it can be part of their motion.

THE COURT: Part of their motion...

MS. VUONG: Motion to postpone under the APA.

1 THE COURT: Since it's not an APA claim? 2 MS. VUONG: Since it's not an APA claim. However, if 3 you disagree getting into the claim itself, we -- the argument now is that, you know, Trump v. Hawaii is the correct standard, 4 5 even looking at the vacated Ramos decision. 6 You, Your Honor, in your original motion to dismiss the 7 determination in Ramos, in applying the Trump v. Hawaii 8 standard, noted that it didn't apply in the Ramos case because 9 the decisions there did not involve national security as a 10 basis for terminating, and they did not involve foreign policy 11 reasons for the basis of termination as well as -- I'm looking 12 at the -- you broke them out, but the third and fourth piece being the constitutional rights of the individuals. 13 14 Whereas here, we're dealing with -- at least in the termination sphere, we're dealing with a termination that is 15 16 explicitly based off of national interest, and the Secretary 17 lays out what she views as the national interest, and that's a standard that is not discernible for the Court --18 19 THE COURT: So let me --20 MS. VUONG: -- to analyze. 21 THE COURT: -- ask maybe, and I should clarify that 22 the equal protection claim challenges both the vacatur as well as the termination decision? 23 24 MS. VUONG: Yes. 25 MR. ARULANANTHAM: That's correct, Your Honor.

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THE COURT: All right. So the vacatur decision, to the extent that's being challenged under the protection clause, was not based on national interest. That was just based on the prior secretary acting outside the bounds, creating a problem, doing something novel. It's in the decision to terminate that invokes national security, right? MS. VUONG: Correct. THE COURT: So you could have a differential Trump versus Hawaii -- there could be a differential analysis between those two decisions? MS. VUONG: It could. I think the vacatur, because it does reference looking at the statute, looking at -- and the interpretation of the statute and the executive order of the president, that to -- it's all kind of brought together as a package for foreign policy reasons and the national security of the United States. THE COURT: And --MS. VUONG: Sorry. The national interest of the United States. THE COURT: National interest. MS. VUONG: Yes. THE COURT: And I understand what the national interests are. That is in part based on alleged gang activity by TDA, correct, that was cited, I believe? MS. VUONG: Yes, Your Honor.

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THE COURT: We've talked about that and whether there's evidence to support that.

But what is the foreign policy implication then of the vacatur and the earlier termination of the designation?

MS. VUONG: If you look at the language of the FRN on page 9043, Secretary Noem notes that U.S. foreign policy interests, particularly in the Western Hemisphere, are best served and protected by curtailing policies that facilitate or encourage illegal and destabilizing migration.

And so that determination of national interest, which takes into account -- it's an expansive standard. It takes into account foreign policy, public safety, national security, migration factors, immigration policy, and economic considerations. So these are all pieces that are going into the national interest determination, and that would --

THE COURT: And the argument is that allowing TPS status attracts illegal entry, or what's the connection between continuing or not continuing TPS status for those who are already here and the national interest in not facilitating illegal entry?

MS. VUONG: Sure. I mean, Secretary Noem also notes other programs that were undertaken under the prior administration -- and the CHNV program is one of them -- in which individuals were able to come, and then with the re-designation of Venezuela, were then moved into the TPS

status, temporary protected status.

THE COURT: But how -- I'm trying to figure out -- the interest is safeguarding the national interest -- national security, however you want to put it -- and we don't want to encourage illegal entry into the United States. I understand that interest that's being asserted.

What I'm having a hard time seeing is how does discontinuing the status of present folks or extending their status or not extending their status -- how does that affect illegal entry?

MS. VUONG: I think this is one of the issues that one goes to the Secretary's determination, and it shouldn't be looked at by the Court.

THE COURT: I'm just trying to understand the logic.

I mean --

MS. VUONG: Sure. But Secretary Noem states that -true, I understand the perspective argument but that it's been
used in the past to promote illegal immigration because of the
re-designations that then recapture -- or I guess capture
individuals who had come unlawfully and trying to get back, I
believe she says, to, like, the core meaning of TPS status.

THE COURT: So it is your position that the Court should not test or inquire into whether, in fact, there is any logic or factual basis for either assertion of national interests based on, for instance, TDA gang or foreign policy

assertions that -- for which it's hard to see a connection,
that the Court can't consider that?

MS. VUONG: Yes. I think that's straightforward
analysis under the 1254a(b)(5)(A) jurisdictional stripping

analysis under the 1254a(b)(5)(A) jurisdictional stripping provision. That goes to the termination grounds that the Secretary relied upon. That fits in, I think, everybody's definition of determination.

In addition to that, national interest is such a broad standard that it's most --

THE COURT: Well, but even the now-vacated Ramos decision said that 1254 does not preclude a constitutional-based challenge notwithstanding the jurisdictional stripping.

MS. VUONG: Well, this is --

THE COURT: It did allow that, and the Court made an inquiry. It just found as a factual matter there was no racial motivation.

MS. VUONG: Well, I think if you're looking at Trump -- if you're looking at the constitutional grounds, then you look under the rubric of Trump v. Hawaii, which looks for a rational basis, and it must be plausibly related to the government's stated objective. And here, the stated objective is to protect the national interest.

And so we have instruction from the Supreme Court that any rule of constitutional law that would inhibit the flexibility

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of the political branches of government to respond to changing world conditions should be adopted only with the greatest caution.

So yes, my argument is that in the context of national interest, that is such a broad standard that is firmly committed to the executive branch that it would be inappropriate for the Court to go in and weigh the evidence that the Secretary weighed.

THE COURT: All right. Let me pause right there and get the response that Trump versus Hawaii has greater application here, because unlike Ramos, there is at least an asserted national interest in foreign policy, at least as it affects termination, not vacatur.

MR. ARULANANTHAM: Right. And I should say that the APA makes reviewable claims that agency action is contrary to constitutional right. That's in the scope of the provision of the APA. So we are raising this claim in support of the postponement motion as well.

But to answer your question, Your Honor, you alluded to this earlier. National interest -- that's the word the statute uses. It's not obvious that that means the same thing as national security. In the Ashcroft case, which we cite from the Ninth Circuit, the government had tried to claim that a noncitizen who was committing crimes presented a national security concern, and that was in an immigration detention

context.

And the Court said just the fact that it's a noncitizen committing a crime doesn't somehow transform this into a national security issue. I think Your Honor certainly can look underneath the reasons that are given and see are the reasons given actually national security concerns, or are they just waving the term around when what they're actually talking about is just crime?

And that's certainly relevant here because the record evidence shows that -- I mean, there's not a shred of evidence that a TPS holder is even a member of this gang that they're talking about, and as Your Honor alluded to at the outset, under the Dudley declaration, there's no evidence in this record or anywhere else that I can find that this gang is engaged in anything other than -- or it's not even the gang, individual members of it. There are some people here in this country who are committing some crimes, and that's it.

And everything else they've said about this is just a pack of lies. I mean, the Colorado apartment complex -- that's been debunked. It's Exhibit 29 of the MacLean declaration. There's no substantial organizational presence. So they can't just make pretend that it's national security and then displace all of the Court's review authority for the constitutional claim, the Fifth Amendment constraint, to have any force. At some standard of review, the Court gets to look and see whether

there's actually any there there.

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THE COURT: So your view is that in order to try to invoke the deference under Trump versus Hawaii and the invocation of the claim of national security or national interest, the Court should first understand there's a distinction between the two.

National security has certain implications that are different from just national interest generally and that the Court should examine whether there is, in fact, a national security claim here that truly involves national security, so y'alls have to, like, look at the facts in order to determine what review of the facts, what the standard review of the facts are. You have to look at some predicate questions.

MR. ARULANANTHAM: Yes, Your Honor. Much in the way that would be true of a jurisdictional question or, you know, other questions.

That being said, Trump v. Hawaii is very clear that the deferential standard of review there is a product of several different things. One of them undoubtedly is the invocation of national security, but also, it's that the claims involve the entry of foreign nationals. And they say that a few times in the opinion.

And then if you look at footnote 5, where they're specifically refuting the dissent's claim that Arlington Heights governs, they say what makes this a case triggering

bona fide review, which they construe is a rational basis review, is the fact that it's about the entry of foreign nationals.

THE COURT: Yeah. I'm aware of that, that you would argue that's the primary point in the fact of national security or not or foreign policy are additional factors, but just -- and they would argue well, that's just one of three or four factors, and therefore -- I understand that.

MR. ARULANANTHAM: And the other one, Your Honor, is they say it's a statute giving authority to the President that exudes discretion in every clause to the President. This is a statute giving authority to the Secretary of Homeland Security, not the President. And I think that also matters because it's not a separation of powers issue in the same kind of way.

Here, Congress set a set of criteria, statutory criteria, and gave the Secretary authority to effectuate what the statute is authorizing. So there's no Article 2 overlay, nothing about presidential power operating here. Those are two reasons why, apart from this national interest/national security issue, why Trump v. Hawaii doesn't govern.

That being said, I think we would request that the Court, as you did in Ramos, look at whether or not we can make our discrimination claim under Trump v. Hawaii, because this case is much stronger than Ramos. Even though I thought we had a good claim Ramos, this claim is much, much stronger on the

antidiscrimination claim than Ramos.

And, Your Honor, if you look at -- we filed it as an appendix, appendix A to the reply brief. We showed the timeline of the decision-making here. And, you know, what's happening here is the Secretary is sworn in on January 25th. She makes the vacatur three days later. So whether it's under Arlington Heights or Trump v. Hawaii, that kind of compressed time for decision-making is truly extraordinary.

Then the next day, she goes on national television, on Fox News, to announce the decision, and she makes this slur that says, you know, the people of this country want these dirtbags out. That is not just campaign trail statements or even just separate statements about Venezuela or Venezuelans. It's explaining the decision to the public. It's the reason she gives for why we have done this to the public. It includes this racial slur.

Then three days later, they make the termination decision. And, again, the next day she goes on TV. Now it's Meet the Press, and she says, "The TPP program has been abused." Again, she's explaining the decision, and she repeats these lies about them emptying the prisons and mental health institutions, and she says at the end of that, "So we are ending that extension of that program."

Again, the reason she is giving to the public for why she is doing this has this lie in it. You know, and they say, oh,

we're pointing to early statements. But the reason we pointed out in our briefing that she has been making this statement for over a year, Your Honor, is to make the point that she's been lying about it for so long, she has to know it's a lie because it's been debunked again and again.

You know, we cite -- I think it's Exhibit 29 to

the MacLean -- I can't remember which one it is. It's Exhibit

26 to the MacLean declaration. We show that this lie about

emptying the prisons was debunked long ago, and they keep

saying it anyway, and that's a racist trope.

You know, the Young declaration shows -- Elliot Young, who's a historian of immigration. You know, he talks about this lie about they're poisoning the blood by sending bad people -- that goes back 150 years. Same racist justifications used again and again.

And here it's in the decision by the decision-maker. We didn't have a statement like that Ramos. You know, we had one reference to America First in notes explaining a decision, you know, by the Secretary. That's it. That's all we had, and our argument was primarily based on cat's paw, as you may recall.

And here, we don't even need to use the statements of President Trump because -- and we don't need to use any extraneous statements either. We're just talking about why she says she has done this. And so I think it's, I think, quite a strong case under Trump v. Hawaii itself, because Trump v.

Hawaii, you know, does allow for the consideration of extrinsic evidence. It cited the President's statements.

But ultimately, you know, the Court there found -- you know, whatever you think, you know, the Court found that there was persuasive evidence of legitimate grounds in national security concerns. That's what they said. There was persuasive evidence before that. So they found the decision could be explained by those persuasive grounds.

And here, where is the evidence that they considered something other than what she said on TV? What did she say on TV about why they're doing this? And there's nothing comparable to that in Trump v. Hawaii.

THE COURT: All right. Let me turn to the Government and ask why shouldn't statements which seem to attribute group characteristics based on generalizations and -- very negative generalizations about prisons, emptying the prisons, emptying mental health facilities, membership in the Tren de Aragua, it seems to defame an entire group of over 600,000 Venezuelans who are here with this image.

Isn't that almost the definition of racism, when you make a generalized stereotype about an entire group and then take action on that, when there's -- really appears to be no basis for that generalization?

MS. VUONG: I don't think that that's what the action was taken on. I think we have to look at the text of the FRN

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to see all of the reasons that were taken into account for the termination --

THE COURT: Okay. Before we get to that question, wouldn't these statements -- whether or not they motivated -- that's what you're arguing -- the actual action, aren't they problematic in terms -- aren't they indicia of a view that really engages in racial stereotyping?

MS. VUONG: I think that the plaintiffs are taking them out of context. I think when she's talking about dirtbags, she's talking about individuals who are Tren de Aragua members, and so you have to look at the statements themselves.

But regardless of that, the proper standard is to go back under -- as Plaintiffs are also agreeing to look at Trump v. Hawaii and see "Is there a reasonable justification for this determination?"

THE COURT: Well, and when you do that, I mean, you do have to take into account, as I think even the Ramos decision here looked at, whether there are statements that were made that might inform, you know, what the reason was. It's true if you apply the Trump versus Hawaii standard, it is more deferential. It is more akin to rational basis and whether or not you can discern a legitimate basis. But I don't think that means you totally ignore, you know, the context in here.

If you look at at least the factors that seem relevant

under Arlington Heights -- the compressed time frame, and I guess we'll see later on, you know, what was exactly before the Secretary and what was it based on.

I would have to assume at this point that none of the usual documentation that you see in termination extension designation processes under the TPS were followed here, that is, a country report, a country conditions report, the input from the State Department, etcetera, that the whole process, which usually takes months -- I would assume within this compressed time frame that that didn't happen here. I don't know if you know the answer to that or not.

MS. VUONG: I don't know the answer to that. I just have the language from the FRN that says Secretary Noem did consult with the State Department and look at the conditions. So I think making a fast decision is not on its own a reason to overcome the Secretary's determination.

THE COURT: Well, but it may inform whether or not one can, even under the Trump test -- Trump v. Hawaii test, whether one can reasonably discern or whatever that language is, attribute a justifiable explanation, and I would think circumstances might inform that question. Maybe it's like Arlington Heights with a high degree of deference, but there's still some logic to looking at all the factors, it seems to me.

MS. VUONG: You can look at -- yes, the standard allows extrinsic evidence, but, again, the ultimate

determination is whether or not the decision was plausibly related to the Government's stated objective.

THE COURT: Well, all right. So the question that I'm confronted with is under the postponement statute under 705, which essentially embraces and adopts the traditional standards for relief under Rule 65, right, the balance of hardships, the irreparable harm, the public interest that I have to consider, which way does that go, and the degree of strength on the merits.

And I believe the sliding scale test applies under 705 as it does under Rule 65?

MR. ARULANANTHAM: My understanding is that the equitable analysis is the same. I don't recall if there's a case that specifically draws that distinction, but if it's the same, it's the same.

THE COURT: All right. Well, I will take the matter under submission, at least this motion. The argument has been helpful. I appreciate counsel's input. But those -- that is the framework, and obviously there are some threshold jurisdictional questions that I have to address before we go anywhere and -- or go any further, that I've got to address that. So I will do so.

Let me ask -- I know that action is going to be taken.

The first consequential action occurs on April 4th, is it?

MR. ARULANANTHAM: April 3rd is when the employment

authorizations expire, and I would just point Your Honor, there's evidence in the record, the Ferro declaration, Ade Ferro and also from Jose Palma, which show that TPS holders are selling businesses.

You know, employers are trying to figure out, you know, what to do. People are quitting jobs, postponing school, all kinds of things. I know it's a lot that's come into court, like, a blizzard in a short time frame because of the nature of what's happened. We would just respectfully request a ruling as soon as possible, Your Honor.

THE COURT: Okay. And in terms of the motion for discovery, I think I've already indicated my view is that what the parties should do first and foremost is to try to agree on what the administrative record is in this case, and then I think then I can approach -- if there's additional records that are then sought, then I can see in that context, but I think I need to see what the administrative record is first.

So the quicker you can put that together, the quicker we can tee up any motion for discovery, if there is one. So I'm going to direct the parties to meet and confer immediately about that.

MS. MACLEAN: Your Honor, we appreciate that and certainly would seek to meet and confer with Defendants about the administrative record. We would ask for an expedited production timeline for the administrative record.

As a point of reference, in Ramos Your Honor required the production of administrative for two countries ten days after the jurisdictional finding and the other two countries seven days after that, and we would request in these circumstances, given that we're talking about one country and two hastily-made decisions that went into effect very quickly, that nothing greater than that timeline be allowed under these circumstances.

Also, Your Honor, in the Ramos context, the guidance that Your Honor provided about what was part of the administrative record, at the end of Your Honor's order on the motion to dismiss was extraordinarily helpful in providing some guidance about what should be part of the administrative record.

And we request that guidance again be provided here, perhaps with even greater specificity in light of the fact that we have learned much more from the Ramos experience about some of the limitations that -- the limitations and the extensive motion practice that was required to try to get a more complete record.

The guidance that Your Honor provided in the motion to dismiss order recognized binding precedent, that all documents and materials that were directly or indirectly considered by decision-makers and relied on by subordinates should be part of the administrative record.

We've also learned in the context of the Ramos litigation

about what should be part of the whole administrative record, and we would respectfully request as much guidance as possible from the Court, both about the timeline and about the scope of the administrative record.

THE COURT: All right. Well, first of all, with respect to scope, I see nothing that would cause me to deviate from my view of what is properly within the administrative record last time. I have not seen any change in law, and there may be some law with respect to some extra records stuff and what the appropriate timing of that may be, but I don't see any reason to deviate from my view of what should be in the administrative record.

I think that was based on clear case law. If you start to get into a dispute and you have more specific questions, I can address those through my normal process of a joint letter addressed to me for an expedited consideration. And I agree that, you know, I have to decide the jurisdictional question first, because if I find there's no jurisdiction, there's nothing for me to do.

But once I do decide the jurisdiction, I do expect the parties to produce a record within seven days. So that doesn't preclude you from meeting and conferring now and saying, "Well, here's what it might look like." There's no reason to start talking now and trying to see, even if it becomes obviated if I find, for instance, no jurisdiction. It's worth the exercise.

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So I would urge the parties to get together immediately and start talking about that so that if I do find jurisdiction, that the administrative record can be filed shortly thereafter, and if you have a dispute about what goes into the administrative record based on my criteria, send me a joint letter, and I will resolve that. So that is my hint in terms of the timeline and scope.

MS. MACLEAN: We appreciate that, Your Honor. I'd also like to make one additional point, which is that our motion to shorten time was merely a request that this court permit us to propound discovery, not a request that this court make any determination about whether the discovery that we're seeking is proper.

That has been prevented because of, you know, what is effectively a unilaterally imposed stay on discovery by the refusal to allow a conference that would have opened up the discovery process. We're not seeking expedited discovery or a determination about the propriety of any discovery requests, but we do note that in addition to the administrative record that is the basis for any judicial review of an APA claim, there's two parts of our case that require, in fact, some extra record discovery.

One is the constitutional claim, which requires a consideration of the motivation of the decision-maker. My colleague spoke about the statements that were made, for

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instance, after the decisions, the vacatur decisions and the termination decisions on the media.

We would like to know and have a right to know, to be able to develop our equal protection claim, what the Secretary relied on, what documents she considered to prepare for those media interviews in which she described TPS holders and Venezuelans more broadly as dirtbags. That would not be part of the administrative record. It is a posthoc rationalization, but it is essential for --

THE COURT: Well, we don't know that for sure. There may be something in the administrative record, because it was only days before that might be relevant. That's why we need to see what the administrative record is first.

But to the extent you are asking in advance for permission to seek extra-record evidence, I think the record is evident that depending on what survives here or what -- if there is jurisdiction, including jurisdiction over constitutional-based claims, I think the Ramos decision and what I've held in the past and in Trump v. Hawaii, I think leaves the door open for extra-record evidence, but that's part of what I'd like you to meet and confer in advance on.

Now, whether you can propound a discovery -- let me ask. With respect to a -- obviously you don't need to have a case management conference. Hard to schedule one until you know what I'm doing here, but I will probably set a case management

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conference either way, whatever I do. Well, if I find there's no jurisdiction, still going to set a case management conference because then that's going to invite a motion to dismiss, I assume, a formal motion to dismiss.

But or if I don't, and, we need a case management conference to figure out where do we go from here, what's the next motion, etcetera, etcetera. So I will set a case management conference in short order. Whether you want to propound something in advance of that, I mean, you can, and I can grant that for good cause in advance of the normal process of waiting for the case management conference to propound discovery.

However, I would not require the defendants to respond to that until the jurisdictional issue is decided. But if you want to propound that as a cautionary measure just to get things rolling, I will permit that with the understanding that no response is expected yet until I rule. And then, you know, once I rule, maybe you can stipulate to a response, and -- if that's appropriate. So --

MS. DICHTER: Your Honor, may the Government have a chance to respond?

THE COURT: Yeah.

MS. DICHTER: Just I'll do my part to keep it brief.

The Government's position is that there should not be any administrative record production prior to this court's

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adjudication of the motion to dismiss. And here, Plaintiffs just filed their first amended complaint a few days ago. So there's now an additional country added that's going to be considered in the Government's anticipated motion to dismiss.

There should be adjudication of that first. I believe that's the whole reasoning in re the United States Supreme

Court case, that threshold jurisdictional arguments need to be resolved prior to any administrative record order. And I'm not clear --

THE COURT: Well, that's why I said I'm not going to require a record be filed until I resolve the jurisdictional question. But once I do, even if there's a motion to dismiss -- because I'm going to look at the jurisdictional question pretty much on the merits. It may not be the ultimate decision, but it's enough to get the process going.

I don't agree that I have to defer any kind of action in this case until a motion to dismiss has been brought and adjudicated. It is not uncommon to have a case management conference, to have discovery ongoing. It's up to the Court whether it should stay discovery pending a motion to dismiss. And sometimes I do. Sometimes I don't.

If you want to make that motion, you can make that motion, but my intent at this point is that since I will have looked at this question quite closely, perhaps not in the context of a 12(b)(1) or a 12(b)(6) motion, but this is not, like, just out

of the box. You'll see what my ruling is, and if I find that there's no jurisdiction, you don't have to worry about it.

Or if I find that, after looking at everything, there is, there's enough there to start the process of putting together admin, there will be a process of putting together administrative record. And I would not -- it's highly unlikely I would await a full motion to dismiss to begin that process.

You can still move to convince me, but I'm just giving you a preview, since this is unusual. Since this is a very robust, among other things, merits-based preliminary injunction, I have to look at some of these threshold issues very closely.

So that's what we're going to do. So I will schedule a case management conference either way once I get this ruling out. But I would like you to meet and confer to start thinking about both discovery, what that is going to look like, what the record's going to look like, the administrative record, and how we might proceed.

Is this something that, you know, motion to dismiss then filed by motion for summary judgment, or do you skip motion to dismiss and just do it all in summary judgement? You move for summary judgement on some claims but not others? Do we set up a bench trial on issues where there may be some factual questions? I don't know, but I'd like you to think about that. Okay?

MS. VUONG: Your Honor, may I raise two additional

1 points, just --2 THE COURT: Yeah. 3 MS. VUONG: As far as if the Court determines that it should postpone the vacatur and the termination, I would note 4 5 that there are three other cases that are looking at this exact 6 issue and so for you to take that into context in the scope of 7 any decision. And then also if there is to be a stay or a postponement, 8 9 we would request a couple days for the Government to determine 10 whether or not an appeal should be sought. 11 THE COURT: Sure. 12 All right. Anything further? 13 MR. ARULANANTHAM: I don't know if you want to be 14 heard on the question of whether the relief should run, you 15 know --16 THE COURT: It's a question of --17 MR. ARULANANTHAM: I'm welcome to address it if Your 18 Honor --19 THE COURT: Well, if you have anything to add. I've read the papers, and I understand, you know, we're all dealing 20 21 partly in a bit of a state of flux here. Things are moving 22 probably as we speak, probably on this question about scope of 23 any stay, etcetera, etcetera. 24 I understand the arguments, pro and con, and I've read the 25 concurrence in the Ramos case. So I'm aware of the issues. I

1 am aware of the at least two other cases that are pending -- is 2 it three or two other --3 MS. VUONG: It's the three now. There's some overlap. So this one is -- there's one in Eastern District of New York 4 5 that's solely on Haiti. There's one in Massachusetts. 6 THE COURT: Massachusetts. 7 MS. VUONG: Yes, and there's one in Maryland. THE COURT: And there's one in Maryland. 8 9 MS. VUONG: Yes. 10 MR. ARULANANTHAM: Maryland is only about Venezuela. 11 Massachusetts is about both. New York is about Haiti. 12 The other thing I would just say is there's a footnote in the reply brief where we collect the cases as well since Ramos, 13 14 just since -- I can't remember -- 2021 or something like that, where the courts have issued universal, whether it's vacaturs 15 16 or in some cases injunctions, and those have been upheld recently in the Ninth Circuit. There was an injunction on the 17 18 birthright citizenship order. 19 And then -- yeah. It was in the papers, but, you know, at this point, it's well over 84,000 members. They're in every 20 2.1 state. You cannot limit to the Ninth Circuit and give relief 22 to the party. So already you can't do that. And you so, you 23 know, how exactly you would enforce a postponement limited to 24 TPSA members, the Government hasn't even explained how that

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would be possible.

THE COURT: No. I understand the arguments, and you have an organization here as represented, and it's provided by declaration or substantiated by declaration that this is a membership organization that is nationwide with members in all states. Whether that's relevant or not, I don't know. We'll figure that out. All right? All right. Thank you, everyone. THE COURTROOM DEPUTY: This hearing is concluded. (The proceedings concluded at 12:18 P.M.) ---000---CERTIFICATE OF REPORTER I certify that the foregoing is a correct transcript from the record of proceedings in the above-entitled matter. DATE: Friday, March 21, 2025 April Wood Brott April Wood Brott, CSR No. 13782